

ICAP 2025

ANNUAL REPORT

Fiscal Year 2025

October 1, 2024 – September 30, 2025



Helping People, Changing Lives

ICAP's Lacey Village Townhome Project, Sioux Falls SD

A Message from the Board Chairperson & CEO

As we reflect on the year 2025, I am proud to share the resilience, growth, and continued impact of Inter-Lakes Community Action Partnership (ICAP). This year challenged us to adapt, innovate, and stay focused on our mission during a time of ongoing uncertainty, particularly around federal funding. Thanks to the dedication of our staff, board, partners, and supporters, ICAP has weathered this environment and emerged well-positioned for the future.

Navigating the evolving federal funding landscape remained a central focus throughout 2025. In response, ICAP officially launched the ICAP Foundation—an initiative first introduced in last year’s Annual Report. We are pleased to report that the Foundation is now guided by a highly talented and committed Board of Directors and has already begun making early impacts in support of ICAP’s work. This effort represents a critical step in diversifying revenue, strengthening private support, and ensuring ICAP’s ability to serve communities for years to come.

Alongside this work, ICAP continued to expand the Frozen Meal Program into five western South Dakota counties, increasing access to nutritious meals for individuals and families while building a sustainable service model. This endeavor has evolved with two key partners including Feeding South Dakota for storage and distribution of the meals and client coordination through Western SD Community Action Agency.

We also took a strategic step forward with the acquisition of a radon testing and mitigation business. This addition directly supports ICAP’s housing programs by improving health and safety outcomes, while also creating an opportunity to expand services outside of grant-funded work—strengthening our long-term sustainability.

Housing remained a cornerstone of ICAP’s mission in 2025. We successfully secured approval for a new Low-Income Housing Tax Credit (LIHTC) project in Madison, paired with the development of a commercial kitchen that will support both programmatic and social enterprise initiatives. Once constructed, ICAP will have 199 affordable housing units in our development pipeline, further strengthening our role as a trusted housing partner across the region.

While the challenges we face are real, ICAP has never shied away from confronting them head on. The progress outlined in this report is the result of hard work, collaboration, and the unwavering belief that our communities deserve stability, opportunity, and hope. I am deeply grateful to our staff, board members, funders, partners, and supporters for standing with us through another demanding and rewarding year.



Eric Kunzweiler

Eric Kunzweiler
Chief Executive Officer



Jared Hybertson

Jared Hybertson
Board Chair



The Promise of Community Action

Community Action changes people’s lives, embodies the spirit of hope, improves communities, and makes America a better place to live. We care about the entire community, and we are dedicated to helping people help themselves and each other.

About ICAP

Inter-Lakes Community Action Partnership (ICAP) was chartered in 1966 as a private nonprofit Community Action Agency (CAA) under the auspices of the Economic Opportunity Act, the legislative core of President Johnson’s War on Poverty. ICAP originally served Lake and Miner counties in South Dakota and has since expanded to include Brookings, Clark, Codington, Deuel, Grant, Hamlin, Kingsbury, Lake, Lincoln, McCook, Miner, Minnehaha, Moody and Turner counties.

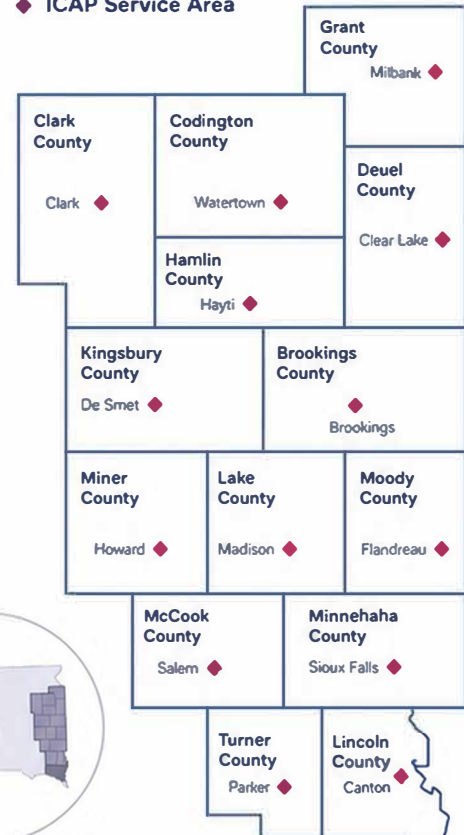
The main objective of “community action” is to empower lower-income and elderly individuals and families to help themselves out of poverty. Across the board, ICAP staff work with participants to achieve greater self-sufficiency, offering a hand-up, not a hand-out.

ICAP’s central office is located in Madison, South Dakota and serves 14 eastern South Dakota counties.

www.interlakescap.com

(605) 256-6518

◆ ICAP Service Area



Our Mission

Empowering people to embrace their strengths and opportunities.

ICAP Board of Directors

Each region is represented by three individuals; persons from the low-income, community and public sectors.

Region 1 – Nancy McClanahan, Doug Stengel, Brenda Hanten

Region 2 – Jessica Delzer, Linda Salmonson, Francis Haas

Region 3 – Annette Mitchell, Jeff Nelson, Jerry Doyle

Region 4 – Tara Miller, Jessica Larson, Jared Hybertson

Region 5 – Amber Vallajos, Bonnie Duffy, Jim Schmidt



Jared Hybertson
CHAIRPERSON

Linda Salmonson
VICE CHAIRPERSON

Tara Miller
SECRETARY/TREASURER



Board of Directors

Pictured is the Board of Directors along with the ICAP Management team touring one of ICAP's Low Income Housing Tax Credit Properties in Sioux Falls.

Meet Our Executive Team

Our leadership team brings deep expertise, steady vision, and a shared commitment to advancing ICAP's mission. Together, they guide our work to strengthen individuals, empower communities, and create lasting impact across the region.



Eric Kunzweiler

Chief Executive Officer

- Began his career with ICAP in 2001 in the Head Start Pre-Birth to Five Program as Nutrition Specialist.
- In 2012, he became the Director of 60's Plus Dining and in 2016 moved into the Chief Strategy Officer role serving in that capacity until being named the Chief Executive Officer in 2022.
- Eric currently lives in Hartford, SD and is married to his wife of over twenty years, Jennifer and has 4 children, Taylor, Addysen, Maddysen, and Jackson.
- In his free time, Eric enjoys coaching the Hot Shots Fastpitch Softball Organization and spending time with family and friends at the lake.



Mike Anderson

Chief Operating Officer

- Began his career with ICAP in 2015 as the Program Director for the 60's Plus Dining Program.
- Mike has had over 30 years of experience in restaurant and hotel ownership/management.
- Along with his family, he is an owner and operator of the Lakes Bar & Grill and the Lakes Lodge on Lake Madison.
- Mike is married to Jody and has two sons Adam and Josh.
- Our family enjoys owning and managing a business together, boating and golfing.



Kimberly Raske

Chief Financial Officer

- Kimberly has served as the Chief Financial Officer of Inter-Lakes Community Action Partnership, Inc. since joining the organization in 2002.
- She holds a Bachelor's Degree in Business Administration with a major in accounting, as well as an MBA with a focus on strategic leadership.
- She is married to Joel and is a proud and devoted mother to five daughters—Mariah (Anthony), Kayla (Tyler), MacKenzie (Nick), Alyssa (Gabe), and Kendra (Levar).
- She cherishes time spent with family and finds her happiest moments at the beach!



Jeff Entringer

Planning Director

- Jeff was named as ICAP's Planning Director in January of 2022.
- Prior to that, Jeff served as ICAP's Information Technology Specialist since 2010.
- Jeff lives in Madison, SD with his wife Alicia and has 3 children, Madisyn, Jackson and Hudson.
- In his free time, Jeff enjoys attending sporting events with his family along with the various outdoors activities that South Dakota has to offer.



MEET OUR MANAGEMENT TEAM



Julie Prusa

Head Start Pre-Birth to Five Director

I grew up and graduated from Norfolk, Nebraska. I attended Wayne State College in Wayne, NE and earned three degrees there: Bachelor of Arts in Elementary Education, Master of Science in Elementary Education and Master of Science in School Administration. I taught for 20 years at Norfolk Catholic Schools. I served as principal at St. Michael's School South Sioux City, Iowa, and as principal at Holy Cross School in Omaha, Nebraska.

For the past 12 years I have served as Executive Director for the Head Start and Early Head Start for the Omaha Tribe of Nebraska. While there I attended the University of South Dakota in Vermillion, South Dakota. I earned two degrees from USD: An Educational Specialist Degree: School District Superintendent in 2016 and Doctor of Education Degree in 2019.

I am married to Lonnie, who is retired from the United States Postal Service. We have two children, and four grandchildren. We also have a pet yorkie, named Jack.



Tammie Denning

Community Services Director Sioux Falls

Tammie began employment at ICAP in August of 2000 as a Family Case Manager working with households who were homeless and took applications for many of ICAP's programs.

In July, 2005 Tammie became the Temporary Minnehaha County Services Director until May, 2006 when she advanced to the Sioux Falls Community Services Director position where she currently serves today.

Tammie lives in Lennox with her family which consists of her husband, Ward, four children, Hannah, Cole, Olivia, Alexandra and two dogs, Stanley and Murphy.



Jamie Kessler

Community Services Director
Rural/Housing Coordinator

Jamie began employment at ICAP in August of 2004 as Administrative Assistant and worked as a Housing Stabilization coach working with households who were homeless and took applications for many of ICAP's programs from 2006-2023.

In December 2023, Jamie began her current role of Community Services Director Rural/Housing Coordinator. Jamie is married to Chris and has two children Seth and Megann, and a daughter-in-law Chanslee.

Meet Our Management Team



Dana Whitehouse
Self Help Housing Director

Dana began her career with ICAP in 2003 as the Brookings County Community Service Worker. In 2004, she became the Self Help Rehab Manager. In 2008, the Mutual Self Help Housing Manager and Self Help Rehab Manager positions were combined and she became the Self Help Housing Director. Dana lives in Colman, SD and has three children, Erin, Nick and Jack.



Stacie Santema
60's Plus Dining Director

Stacie serves as the 60's Plus Dining Director for Inter-Lakes Community Action Partnership. In this role, she oversees the nutritional and operational aspects of the dining program, ensuring that seniors receive well-balanced and nutritious meals.

Stacie is an accomplished professional with extensive experience in dietary management and food safety. With a strong foundation in nutrition and food science, Stacie holds the following credentials:

- ✓ B.S. in Nutrition & Food Science – South Dakota State University
- ✓ A.A. in General Studies – Iowa Lakes Community College
- ✓ A.S. in Sales & Marketing – Iowa Lakes Community College
- ✓ Certified ServSafe® Instructor & Registered ServSafe® Examination Proctor
- ✓ ServSafe® Food Protection Manager
- ✓ Certified Dietary Manager (CDM)
- ✓ Certified Food Protection Professional (CFPP)



Evan Rheault
Weatherization Manager

Evan initially began employment at ICAP in 2009 as a Weatherization Representative performing weatherization audits and inspections. He later returned to ICAP in January 2023 to serve in his current role as Weatherization Manager.

Evan has three children, Paxton, Kyptyn, and Aspyn who keep him busy with their various activities. In his spare time, he enjoys spending time outdoors.

OFFICE & PROGRAM LOCATIONS



MAIN OFFICE LOCATION

Lake County
111 N Van Eps
Madison, SD 57042
605-256-6518



OFFICE SITES

Brookings County 415 8th St South
Brookings, SD 57006
605-692-6391

Clark County 116 N Commercial - PO Box 119
Clark, SD 57225
605-532-5156

Codington County 7 - 8th Avenue SE
Watertown, SD 57201
605-886-7674

Deuel County County Courthouse - PO Box 616
Clear Lake, SD 57226
605-874-2062

Grant County 210 E 5th Avenue
Milbank, SD 57252
605-432-6571

Hamlin County County Courthouse - PO Box 237
Hayti, SD 57241
605-783-3867

Kingsbury County Courthouse
202 2nd St. SE
DeSmet, SD 57231
605-854-3701

Lincoln County 104 N Main Suite 140
Canton, SD 57013
605-940-1909

McCook County Courthouse - 130 W Essex
PO Box 190
Salem, SD 57058
605-425-2271

Miner County 108 E Hwy 34 - PO Box 2
Howard, SD 57349
605-772-5712

Minnehaha County 409 N Western Avenue
Sioux Falls, SD 57104
605-334-2808

Moody County 112 E Pipestone
Flandreau, SD 57028
605-997-2824

Turner County Courthouse - PO Box 370
Parker, SD 57053
605-940-1909



THRIFT STORES

Encore Family Store
209 S Egan Ave
Madison, SD 57042
605-556-3100

Nearly New Shop
108 E Hwy 34
Howard, SD 57349
605-772-4280

The Closet
112 E Pipestone
Flandreau, SD 57028
605-997-2824

Used 2 B New
116 N Commercial St
Clark, SD 57225
605-532-5156



EARLY HEAD START HOMEBASE

ICAP
415 8th St South
Brookings, SD 57006
605-692-6391

ICAP
106 S Van Eps
Madison, SD 57042
605-556-0186

ICAP
505 N Western Ave
Sioux Falls, SD 57104
605-334-2808

ICAP
7 - 8th Avenue SE
Watertown, SD 57201
605-886-7674



HEAD START CENTERS

Brookings
United Methodist Church
625 5th St
Brookings, SD 57006
605-692-7472

Flandreau
500 1st Ave West
Flandreau, SD 57208
605-864-9068

Garretson School
505 2nd St
Garretson, SD 57030
605-594-3453

Head Start
106 S Van Eps Avenue
Madison, SD 57042
605-556-0186

Milbank Head Start
507 S 9th St
Milbank, SD 57252
605-432-6615

Watertown Head Start
710 10th St SW
Watertown, SD 57201
605-882-5965



EARLY HEAD START CENTERS

ICAP Child Development Center
106 S Van Eps Madison, SD 57042
605-556-0186

ICAP Child Development Center
505 N Western Ave
Sioux Falls, SD 57104
605-334-2808



Please call your local
ICAP office for
additional services.

60'S PLUS DINING LOCATIONS



Brookings Activity Center

516 4th Street
Brookings, SD 57006
605-692-1407

Hy-Vee

490 22nd Ave S
Brookings, SD 57006
605-692-1407

Wards Store

102 S Hill PO Box 307
Bryant, SD 57221
605-854-3701

Carpenter Café

PO Box 141
Carpenter, SD 57322
605-854-3701

Ships Inn Bar and Grill

105 Main Street
Castlewood, SD 57223
605-692-1407

Corner Diner

100 N Commercial St.
Clark, SD 57225
605-854-3701

Pizza & Burger Shack

406 3rd Ave S
Clear Lake, SD 57226
605-692-1407

August 17th GCSS

213 3rd Avenue S
Clear Lake, SD 57226
605-692-1407

Ward's Store and Bakery

127 Calumet Ave SW
DeSmet, SD 57231
605-854-3701

Blue Jays

407 Bill Davis St #34
Egan, SD 57024
605-997-2824

Mortland's Burgers and More

101 Antelope St.
Elkton, SD 57026
605-542-8831

The Alibi

219 1st Ave
Gary, SD 57237
605-692-1407

Good Samaritan Center

300 W Hazel Ave
Howard, SD 57349
605-854-3701

The Lake Preston Café

306 Main Street
Lake Preston, SD 57249
605-854-3701

Head Start Building

106 S Van Eps Ave
Madison, SD 57042
605-256-6518

St. William's Care Center

103 N Viola St
Milbank, SD 57252
605-882-2166

Alice's Restaurant

202 N Main PO Box 96
Stockholm, SD 57264
605-882-2166

Rufer's General Store

123 S Main PO Box 14
Strandburg, SD 57265
605-882-2166

Volga Sandcreek Apts.

303 Samara Ave
Volga, SD 57071
605-692-1407

Watertown Senior Center

26 1st Ave SW
Watertown, SD 57201
605-882-2166

Hy-Vee

1320 9th Ave SE
Watertown, SD 57201
605-882-2166

The Roadhouse Cafe

1007 9th Ave SW
Watertown, SD 57201
605-886-3133

The Rusty Nail

221 Garfield Ave
Willow Lake, SD 57278
605-854-3701



Please call your
local ICAP office
for additional
services.

COMMUNITY SERVICES



LOCAL PROJECTS AND SERVICES

CSBG is a federally-funded anti-poverty program. It provides the core funding for ICAP and other Community Action Agencies (CAAs). With these funds, the agency is able to identify causes and conditions of poverty, assist eligible participants in a variety of ways and help individuals and families move toward self-sufficiency.

Community Service Workers support individuals and families by assessing needs, setting goals, and connecting them to resources that promote stability and move them towards self sufficiency. Staff leverage their knowledge of available programs to connect clients with the most appropriate services, including ICAP programs and external referrals, while avoiding duplication.

IN 2025:



22,657 people received information and referrals



583 homeless or near-homeless people received assistance to enter permanent housing



300 rent or mortgage assistance helped 300 people



1,760 people received food supplies



828 people were assisted with utility expenses

ICAP's service area of 14 eastern South Dakota counties includes cities and towns of all sizes, large and small. With such varied population levels come varied needs. One size does not fit all! Inter-Lakes Community Action Partnership exists to meet the needs of each county. In many smaller communities, the local ICAP office is the only readily accessible comprehensive service provider. In these areas, ICAP partners with service groups, churches and volunteer organizations to coordinate and provide needed services and supplies. Some programs are offered once per year, while others function year-round.



VOLUNTEER INCOME TAX ASSISTANCE (VITA)

ICAP partnered with local banks, United Way organizations, the Internal Revenue Service, and volunteers to help low-income and elderly residents file taxes.



976 households received

\$1,286,763 in refunds, including
\$468,211 in Earned Income Tax Credits



COMMUNITY IMPACT HIGHLIGHTS



693 children received gifts through Holiday Activities



982 students received school supplies



151 people participated in gardens



THRIFT STORES

As daily living expenses continue to increase, more shoppers are turning to alternative sources for their clothing and household shopping needs. ICAP's thrift stores accept donations of used items and offer them to the public at a low cost. Staffed largely by volunteers, the stores are able to keep expenses down while providing this service. ICAP's Community Service Workers in these areas are also able to issue vouchers to people in need.



ICAP currently operates the following:

- ✓ Encore Family Store in Madison
- ✓ The Closet in Flandreau
- ✓ The Nearly New Shop in Howard
- ✓ Used 2B New in Clark



VOLUNTEERS

ICAP's work is strengthened by the dedication of volunteers who generously give their time and talent across all of our programs.



Over **915** volunteers provided
137,047 hours of assistance to all of ICAP's programs.

HOUSING PROGRAMS

ICAP is committed to expanding affordable housing, improving homes, and supporting families across our service area.



Housing Strategies

Due to the significant need for Affordable Housing that continues to be identified through the Community Needs Assessments in our service area, ICAP prioritizes additional housing strategies to increase stock and assist families in having opportunities to be housed.

- ✓ ICAP has added **149** units through three Low Income Housing Tax Credit properties in Sioux Falls and expanded in 2024 by developing the 41-unit 41-Flats complex in southwestern Sioux Falls.
- ✓ ICAP secured **\$1,856,124** from the City of Sioux Falls to acquire and rehabilitate the 12-unit apartment complex at 718-720 S 2nd Ave in Sioux Falls.
- ✓ Eligible tenants will have access to connected services through Bright Futures, Heartland House Rapid Rehousing, or other RRH programs.
- ✓ In 2025, ICAP assisted **116** households totaling **\$1,249,037** in federal housing and utility assistance.



Weatherization Assistance Program

While many programs exist to help those in need pay heating costs, ICAP's Weatherization Assistance Program takes aim directly at the source of higher heating bills. With high prices of energy, it only makes sense to make a home as energy efficient as possible. Each home to be weatherized is audited to determine the areas in need of attention. Applicants must meet eligibility criteria.

Weatherization program services may include:

- Installation of weather-stripping and caulking
- Addition of insulation
- Health and safety measures
- Installation of exhaust fans for continuous ventilation to help with mold issues
- Carbon Monoxide detectors
- Smoke Alarms



In 2025, **90** homes received weatherization services.



LIEAP Furnace Repair/Replacement Program

ICAP's furnace repair/replacement program is available for homes that have been weatherized. Income eligible clients may qualify to have their heating source repaired or replaced if it is not cost effective to repair.



In 2025, **121** homes had their furnaces repaired or replaced with a new furnace.



HOUSING PROGRAMS

MUTUAL SELF-HELP HOUSING PROGRAM

The Mutual Self-Help Housing Program provides eligible participants an opportunity to build themselves new homes by contributing 65% of the labor necessary for the job in exchange for “sweat equity” in the property. An ICAP program coordinator works with applicants to determine eligibility and secure a construction loan from USDA- Rural Development. Additionally, ICAP partners with Local Developers in providing affordable lots. Once a group of at least 4 builders have qualified for their loans, they work together under the guidance of a construction supervisor to construct all homes of the group. No participant may move into his/her home until all homes are completed and have passed final inspections. Once all construction is complete, the construction loans are converted into standard 30 or 33 year mortgages.

In 2025, 8 families completed new, affordable high-quality homes through the Mutual Self-Help Housing Program.

HOW IT WORKS



Eligible participants contribute 65% of the labor (sweat equity) to build their new homes.



ICAP coordinator determines eligibility and secures a construction loan from USDA- Rural Development.



ICAP partners with Local Developers to provide affordable lots.



Once a group of at least 4 builders qualifies, they work together under a construction supervisor to build all homes.



No one moves in until all homes are completed and pass final inspections.



Construction loans are converted into standard 30- or 33-year mortgages.



HOUSING PROGRAMS

ICAP is committed to expanding affordable housing, improving homes, and supporting families across our service area.



Self-Help Housing Rehabilitation Program

In rural communities across our service area, residents have identified housing rehabilitation as a need. Homes may have fallen into disrepair and living in them may even be hazardous. In response, ICAP, in cooperation with the U.S. Department of Agriculture – Rural Development, works with low-income homeowners to improve their living conditions through a self-help rehab program.



ICAP representatives meet with homeowners to design a plan of action which may include helping residents find a loan or grant funding, selecting proper supplies for the project and guiding homeowners to complete the necessary work themselves. Some aspects of the work may require licensed professionals to meet local and state codes and may be contracted out.



The Self-Help Housing Rehab program helped **8** low-income homeowners make needed repairs during the 2025 program year.



HOME Rehab/Repair Program

The HOME Rehabilitation program focuses on the needs of people with disabilities, in addition to the low-income and elderly, to provide home repair and modification services.



This program is funded by the South Dakota Housing Development Authority (SDHDA) with HOME program funds allocated to the state by HUD. These HOME funds are used throughout the service area with the exception of Sioux Falls and are made available to qualified applicants as a zero-interest, 5-year decreasing balance forgivable loan.



HOME Rehab helped **7** homeowners modify and repair their homes for health, safety and code compliance in 2025.

RAPID RE-HOUSING

ICAP's housing stabilization programs help individuals and families experiencing homelessness move toward stable housing and self-sufficiency through case management and vital resources.



HEARTLAND HOUSE

Heartland House, located in Sioux Falls, is recognized for providing high quality intensive family case management services for homeless families with children to obtain and maintain housing stabilization. By working with participants, staff are able to help eligible participants move toward better lives. Housing Stabilization Coaches work with each family to design and implement a personalized housing stabilization plan to maintain housing by furthering education, job search and placement, money management, budgeting, parenting skills, health issues and more. Families involved in the Heartland House Program must follow the terms of their housing stabilization plan and participate in case management services. Failure to comply has consequences, up to and including removal from the program. This accountability helps participants develop a sense of greater discipline and find greater success.



In 2025,

120
adults

147
children

were served.



BRIGHT FUTURES

Bright Futures is a comprehensive program in Sioux Falls which helps eligible homeless families with children enter permanent housing, become successful renters and move toward self-sufficiency. ICAP provides Tenant Based Rental Assistance (TBRA), thus allowing each agency to utilize their strengths. The program is funded by the City of Sioux Falls Housing Division.



There are several components to the program, including Security Deposit Assistance, Tenant Education/Case Management, and, if needed, a rent/damage guarantee with the participating landlord. Income-eligible participants work with ICAP Housing Stabilization Coaches with issues ranging from education and training, job search and placement to general living and parenting skills. Participants are held accountable and must follow rules to stay in the program for up to two years.



In program year 2025,

68
adults

115
children

were served.



EMERGENCY SOLUTIONS GRANT

The Emergency Solutions Grant program (ESG) provides funding for two major service components: Homeless Prevention and Rapid Rehousing. Homeless Prevention serves households that are at risk of becoming homeless and Rapid Rehousing Services are provided for households that have already become homeless. All program recipients are required to participate in case management, to help them move toward self-sufficiency.



In 2025,

78

individuals received
ESG services.

Child Development

Head Start Pre-Birth to Five

Head Start is a federally funded program which promotes school readiness through a series of options available to pregnant women, children and their families. With early intervention, Head Start is able to help young children on a path to successful transition to kindergarten. In accordance with Federal law, each Inter-Lakes Community Action Partnership Head Start site has a transition agreement with the local school district.

The Head Start Pre-Birth to Five program provides the environment and teaching to help children acquire the skills, knowledge, and attitudes necessary for success in school and for later learning in life. With a strong focus on all aspects of healthy development, including physical, cognitive, social and emotional development, the program includes the whole family in an effort to ensure that children are ready for kindergarten.



PARENT ENGAGEMENT

Head Start Pre-Birth to Five Home Visitors and Teachers are trained to help the whole family find success and become more self-sufficient. Staff may guide parents to find better or more affordable healthcare and dental health options, as well as provide nutritional guidance to assist parents in providing more nutritious meals and snacks for their families.

Parent involvement also includes training in child abuse and neglect awareness, pedestrian safety and nutrition activities. In addition, the Head Start Pre-Birth to Five program gives parents opportunities to be involved in developing program policies and activities to enhance their own skills.



ELIGIBILITY

Eligibility is based on family income guidelines, child's age and/or special needs of the child. Children in foster care, families that receive Temporary Assistance for Needy Families (TANF), Supplemental Security Income (SSI) or are homeless automatically meet the eligibility criteria. Ten percent of funded enrollment may be children from families that exceed income guidelines.



PROGRAM ACHIEVEMENTS



82%

of Head Start children (ages 3-5) were up to date on medical exams.



80%

of Head Start children (ages 3-5) received dental examinations.



70%

of Early Head Start children (ages 0-3) were up to date on medical exams.



79%

of Early Head Start children (ages 0-3) received oral examinations either as part of their well-baby exam or through a professional oral examination. The remaining percentage consists of children in utero or those who have not yet developed teeth.



Average monthly enrollment for Head Start and Early Head

Start was **93%** funded enrollment with a waiting list.



CHILD DEVELOPMENT

Head Start Pre-Birth to Five Continued...



HEAD START AND EARLY HEAD START OUTCOMES

Head Start uses a system to monitor a child's progress toward school readiness. Objectives are utilized which measure expected knowledge, skills and abilities needed for school entry. Head Start's approach to School Readiness is three-fold:

- ✓ Children are ready for school.
- ✓ Families are ready to support their children's learning
- ✓ Schools are ready for children.



HEAD START

Head Start provides a comprehensive array of services to help the participating children to develop appropriately. Through regular medical and dental check-ups, nutritional, educational and social opportunities, as well as the combined effort of teachers, staff and parents, children are assisted in reaching their goals and success- fully transition into kindergarten.



The total number of children served in Head Start in 2025 was **233**.



EARLY HEAD START

Early Head Start provides services to pregnant women and infants and toddlers, ages 0-3 years. ICAP Early Head Start services are both center-based (Sioux Falls and Madison) and home-based. The Home Visitors assist pregnant women in obtaining comprehensive prenatal care, support them in fulfilling their parental roles and work with each family to best guide them in raising healthy, strong children. Children and parents meet with a Home Visitor weekly and attend socialization activities twice a month year-round. The center-based program provides full-day, full year services in Sioux Falls and Madison for ages 4 weeks to 3 years old.



During the 2025 program year, **197** children and **7** pregnant women were served in Early Head Start.



CHILD DEVELOPMENT

ICAP uses the DRDP assessment system for all children. In the fall, winter, and spring the teachers compare each child's skills and behaviors to research-based indicators of learning and development. Early Head Start staff complete a fourth assessment in the summer for the infants and toddlers. The table below shows the children's average for the age group in Fall and Spring for HS and Fall and Summer for EHS. Children in all categories showed improvement across the school year and there was growth in children's average levels overall. The growth in all areas proves the effectiveness of the program's positive impact on children's development and kindergarten readiness.

Key: RE = Responding Earlier, RL = Responding Later, EE = Exploring Earlier, EM = Exploring Middle, EL = Exploring Later, BE = Building Earlier, BM = Building Middle, BL = Building Later, IE = Integrating Earlier



Approaches to Learning-Self-Regulation (ATL-REG)

The Approaches to Learning skills include attention maintenance, engagement and persistence, and curiosity and initiative. The Self-Regulation skills include self-comforting, self-control of feelings and behavior, imitation, and shared use of space and materials.

	RE	RL	EE	EL	BE	BM	BL	IE
Winter 2026								
Fall 2025								



Social and Emotional Development (SED)

The knowledge or skill areas in this domain include identity of self in relation to others, social and emotional understanding, relationships and social interactions with familiar adults, relationships and interactions with peers, and symbolic and sociodramatic play.

	RE	RL	EE	EL	BE	BM	BL	IE
Winter 2026								
Fall 2025								



Language and Literacy Development (LLD)

The LLD domain assesses the progress of all children in developing foundational language and literacy skills. These skills can be demonstrated in any language and in any mode of communication.

	RE	RL	EE	EM	EL	BE	BM	BL	IE
Winter 2026									
Fall 2025									



Cognition, Including Math and Science (COG)

The Math knowledge or skill areas in this domain include spatial relationships, classification, number sense of quantity, number sense of math operations, measurement, patterning, and shapes. The Science knowledge and skills in this domain include cause and effect, inquiry through observation and investigation, documentation and communication of inquiry, and knowledge of the natural world.

	RE	RL	EE	EL	BE	BM	BL	IE
Winter 2026								
Fall 2025								



Physical Development-Health (PD-HLTH)

The Physical Development knowledge or skill areas in this domain include perceptualmotor skills and movement concepts, gross locomotor movement skills, gross motor manipulative skills, fine motor manipulative skills, and active physical play. The Health knowledge or skill areas in this domain include nutrition, safety, and personal care routines (hygiene, feeding, dressing).

	RE	RL	EE	EM	EL	BE	BM	BL	IE
Winter 2026									
Fall 2025									

DRDP CHILD DEVELOPMENT OUTCOMES

5043 - DRDP CHILD DEVELOPMENT SUMMARY

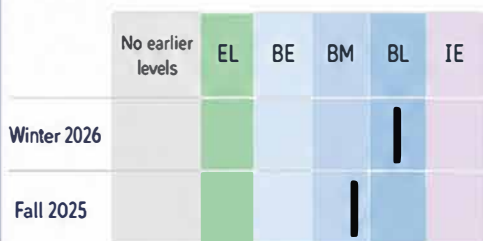
Program Term: Head Start 2025-2026 | Time Frame: Fall 2025 through Summer 2026 | Domain: All Domains:
 Subdomains: None | Subgroup: None | Optional Data: Median Score Lines: Domain Descriptions | Page Break: None |
 Language: English | Enrollment Status: All | Flag/Group: Not Filtered | Program Option: All | Responsible Staff: All |
 Disability: Not Filtered | Custom Filter: Not Filtered | Group By: Agency

HEAD START 2025-2026



History-Social Science (HSS)

The knowledge or skill areas in this domain include sense of time, sense of place, ecology, conflict negotiation, and responsible conduct.



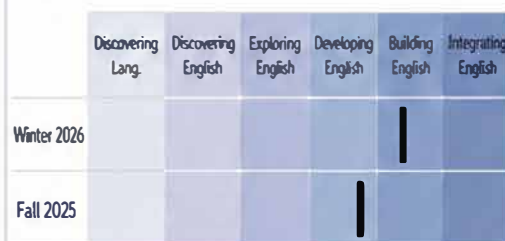
Visual and Performing Arts (VPA)

The knowledge or skill areas in this domain include visual art, music, drama, and dance.



English Language Development (ELD)

The ELD developmental continua assesses English language and literacy development for children who arrive at preschool or kindergarten from homes where a language other than English is used.

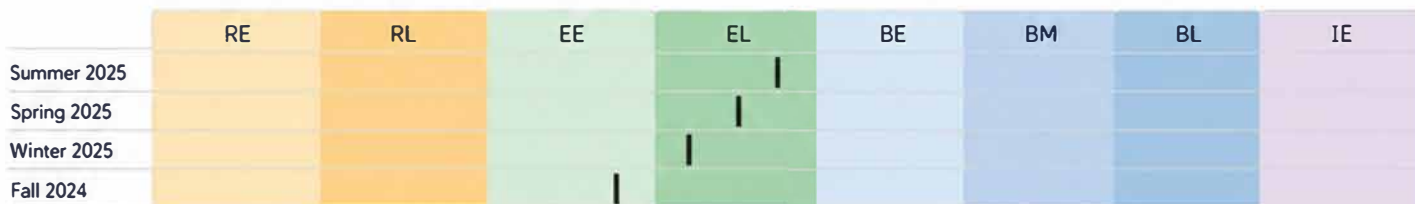


EARLY HEAD START 2024-2025



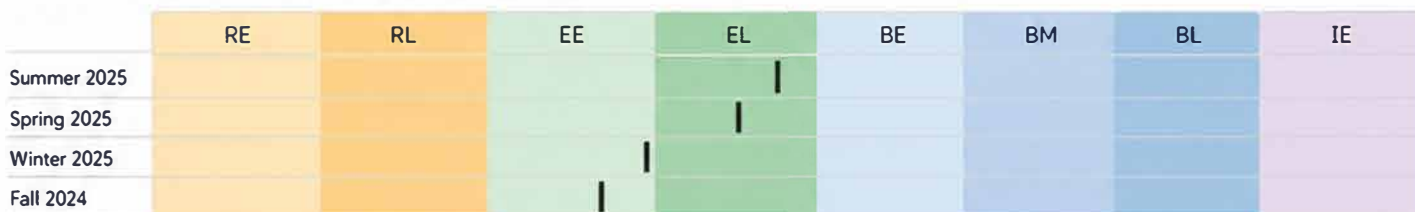
Social and Emotional Development (SED)

The knowledge or skill areas in this domain include identity of self in relation to others, social and emotional understanding, relationships and social interactions with familiar adults, relationships and interactions with peers, and symbolic and sociodramatic play.



Approaches to Learning-Self-Regulation (ATL-REG)

The Approaches to Learning skills include attention maintenance, engagement and persistence, and curiosity and initiative. The Self-Regulation skills include self-comforting, self-control of feelings and behavior, imitation, and shared use of space and materials.



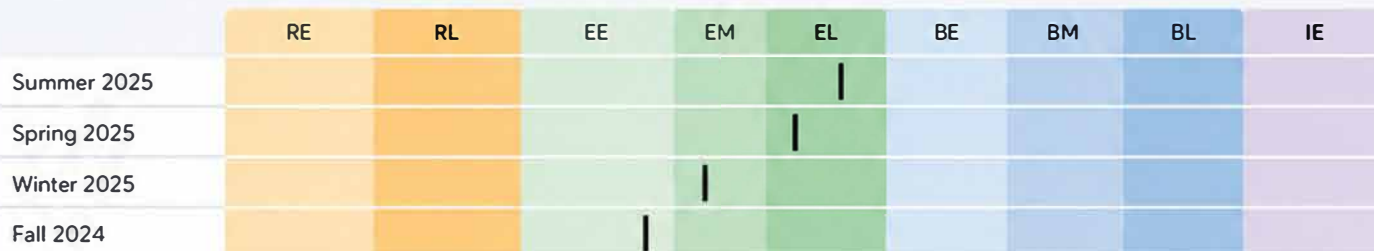
EARLY HEAD START OUTCOMES

The DRDP measures children’s progress in key areas of learning and development. The charts below show the median score for ICAP children in each season across three domains.



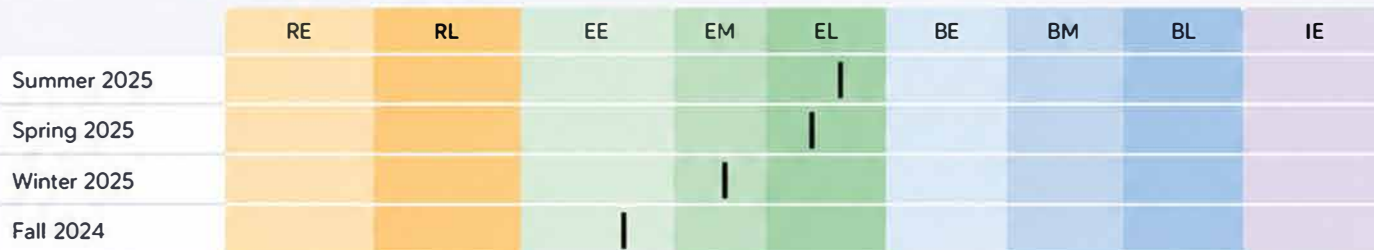
Language and Literacy Development (LLD)

The LLD domain assesses the progress of all children in developing foundational language and literacy skills. These skills can be demonstrated in any language and in any mode of communication.



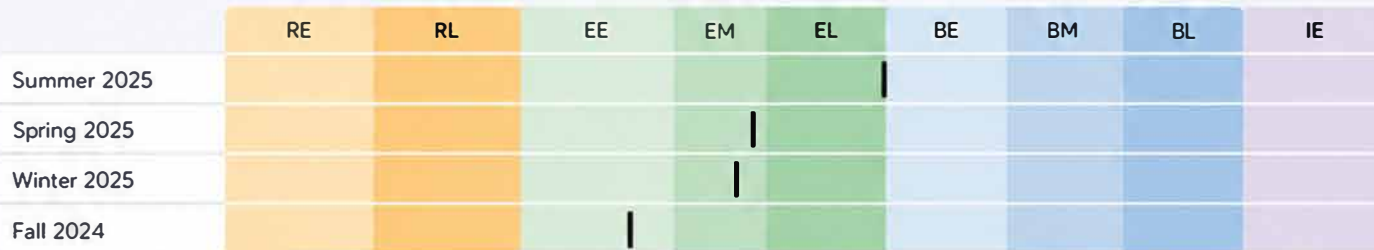
Cognition, Including Math and Science (COG)

The Math knowledge or skill areas in this domain include spatial relationships, classification, number sense of quantity, number sense of math operations, measurement, patterning, and shapes. The Science knowledge and skills in this domain include cause and effect, inquiry through observation and investigation, documentation and communication of inquiry, and knowledge of the natural world.



Physical Development-Health (PD-HLTH)

The Physical Development knowledge or skill areas in this domain include perceptualmotor skills and movement concepts, gross locomotor movement skills, gross motor manipulative skills, fine motor manipulative skills, and active physical play. The Health knowledge or skill areas in this domain include nutrition, safety, and personal care routines (hygiene, feeding, dressing).



The vertical line represents the median score for the group.

- RE = Responding Earlier
- RL = Responding Later
- EE = Exploring Earlier
- EM = Exploring Middle
- EL = Exploring Later
- BE = Building Earlier
- BM = Building Middle
- BL = Building Later
- IE = Integrating Earlier

SENIOR SERVICES

60's Plus Dining



ICAP's 60's Plus Dining is an adult meal program serving quality nutritious meals to any person aged 60 or over, and their spouses. There is no income, or health guidelines to participate. Our goal is to prevent malnutrition, and isolation, which are major causes of health problems for our aging society. 60's Plus Dining began serving meals in 1973, and currently has over 4,000 clients throughout 10 counties in east-central South Dakota.

FOUR MAIN MEAL OPTIONS



CONGREGATE MEALS

Congregate meals are offered for lunch Monday through Friday, at senior centers, cafés, and apartment complexes throughout our service area. A variety of balanced meals, mostly comfort foods, are served in a group setting to provide quality nutrition, and socialization.



STAR CARD SITES

Star Card sites have become the choice of the newest generation of clients. Meals, such as breakfast, lunch and supper, are available depending on the location's hours of operation, and menu selection. A pre-paid meal card is purchased from one of our volunteers, or site managers. Clients have the freedom and flexibility to eat at a time and location of their choosing.



HOME DELIVERED HOT MEALS

Hot meals are provided Monday through Friday to clients who are unable to travel to, or meet at, our congregate or star card locations. A visit from one of our volunteers, offering a hot nutritious meal, often is the only social contact that many of our homebound clients receive each day, helping ease the problem of isolation.



FROZEN MEALS

Frozen Meals are the perfect solution for both seniors on the go, as well as for those South Dakota seniors that live in isolation, or in areas that do not have even the basic food options. Without access to healthy foods, people living in these areas may be at higher risk of diet-related conditions, including malnutrition. Frozen meals have been a great tool to reach seniors in our rural food desert areas, where services were discontinued years ago.



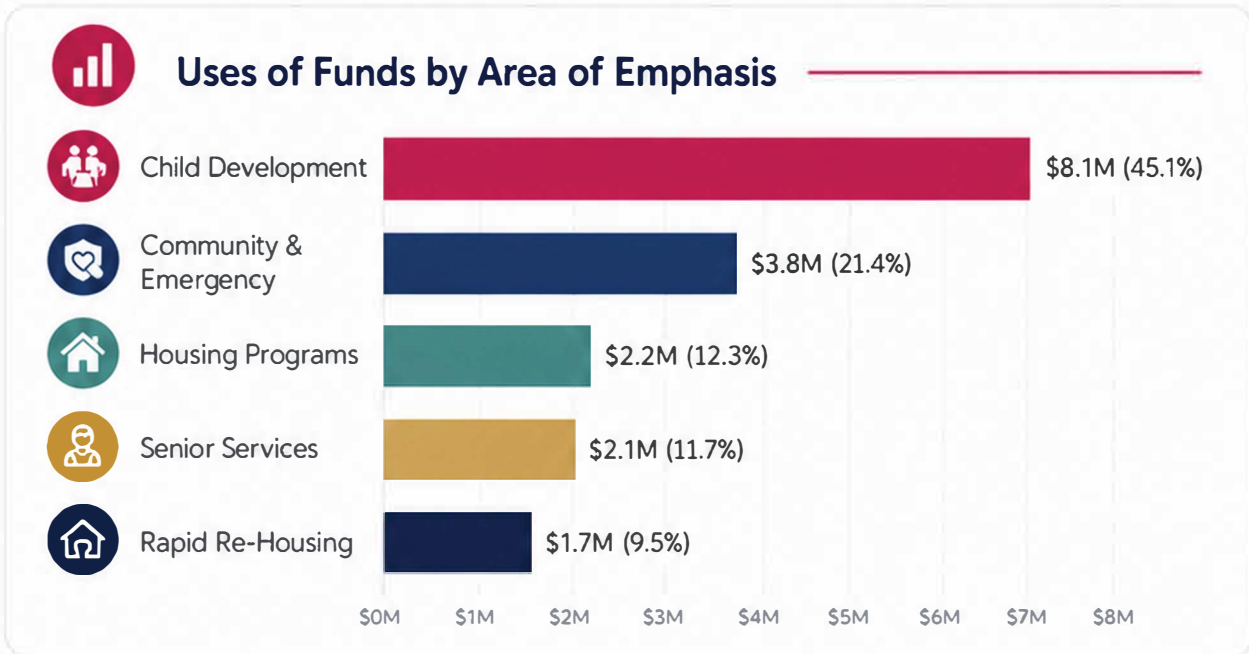
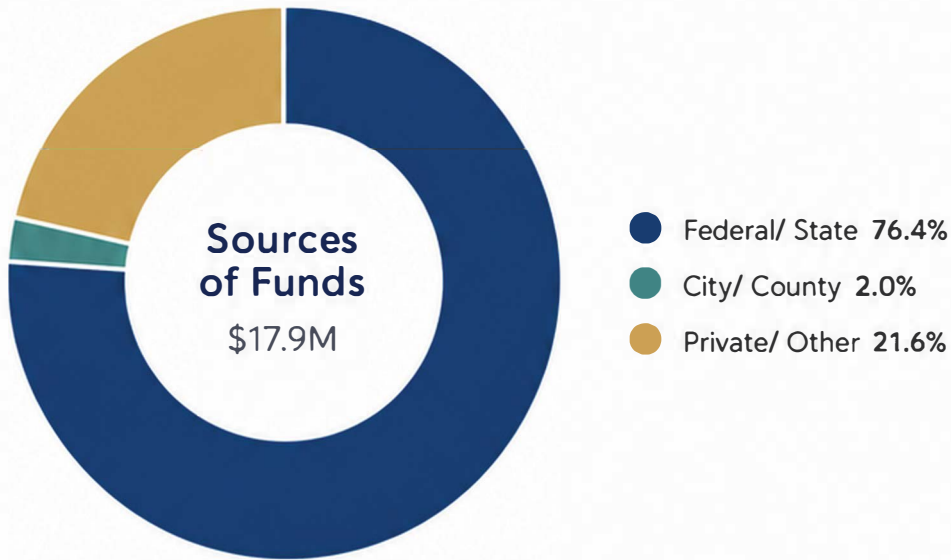
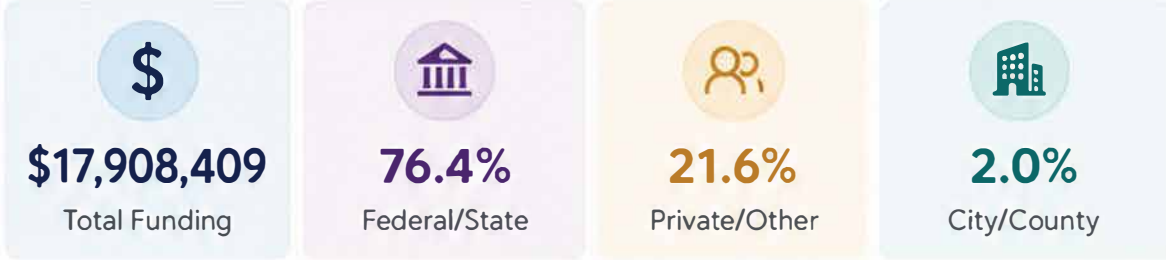
In 2025, **3,054** people ages 60+ received **195,794** nutritious meals through this program.



AGENCY FINANCIAL REPORT

October 1, 2024 to September 30, 2025

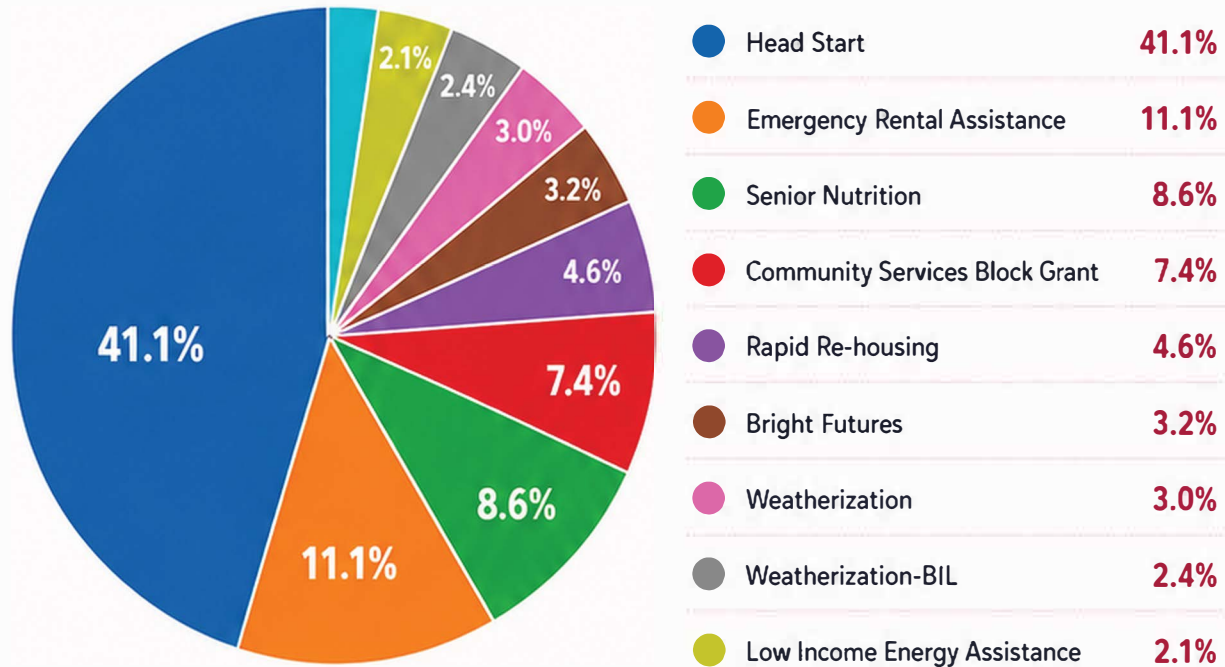
Inter-Lakes Community Action Partnership, Inc.



AGENCY FINANCIAL REPORT



FUNDING STREAM BREAKDOWN




Funding stream	Amount	Share of total
Head Start	\$7,470,859	41.1%
Emergency Rental Assistance	\$2,011,290	11.1%
Senior Nutrition	\$1,852,969	8.6%
Community Services Block Grant	\$1,348,615	7.4%
Rapid Re-housing	\$831,781	4.6%
Bright Futures	\$583,051	3.2%
Weatherization	\$540,984	3.0%
Weatherization-BIL	\$444,666	2.4%
Low Income Energy Assistance	\$384,225	2.1%


AGENCY FINANCIAL REPORT

Inter-Lakes Community Action Partnership, Inc.

Operating Budget 2025 and 2026

Helping People. Changing Lives.

 REVENUE	2024-2025 Approved	2025-2026 Proposed
Category		
Grant Revenue	14,153,934	12,904,941
Commodity Foods	39,000	28,000
Program Income	717,910	1,303,795
Investment Income	150,572	96,120
In-Kind Revenue	1,434,524	1,384,595
Contributions	92,150	97,950
Sales/Contract Revenue	620,800	644,200
Use of Reserves	117,849	175,000
Other Income	280,834	324,763
Total Revenue	17,786,948	16,964,364

 EXPENSES	2024-2025 Approved	2025-2026 Proposed
Personnel	8,532,182	8,267,814
Consultants & Contract Labor	314,921	279,354
Travel/Training	124,822	274,025
Rent/Occupancy	151,205	588,098
Consumable Supplies	173,672	171,695
Direct Client Assistance	4,746,182	4,802,152
Commodity Food Distributed	39,000	28,000
Repairs/Maintenance	355,442	274,278
In-Kind	1,434,524	1,384,595
Interest	5,178	216
Equipment/Renovation/Principal	100,000	837,665
Depreciation	403,140	426,000
Other/Program Support	796,376	157,580
Total Expenses	17,914,308	16,753,807

AGENCY FINANCIAL REPORT

Schedule of Findings and Questioned Costs

Inter-Lakes Community Action Partnership, Inc. and Subsidiaries

Year Ended September 30, 2025



SECTION I – SUMMARY OF AUDITOR'S RESULTS



FINANCIAL STATEMENTS

Type of auditor's report issued on whether the financial statements were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Yes _____ X No

Yes _____ X None Reported

Noncompliance material to financial statements noted?

Yes _____ X No



FEDERAL AWARDS

Internal control over major program:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Yes _____ X No

Yes _____ X None Reported

Type of auditor's report issued on compliance for major program:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Yes _____ X No



IDENTIFICATION OF MAJOR PROGRAM

AL NUMBER	FEDERAL PROGRAM OR CLUSTER
93.600	Head Start Cluster



DOLLAR THRESHOLD

Dollar threshold used to distinguish between Type A and Type B programs:

\$1,000,000



AUDITEE QUALIFIED AS LOW-RISK AUDITEE?

Yes _____ X No



AGENCY FINANCIAL REPORT

Inter-Lakes Community Action Partnership, Inc. and Subsidiaries

Schedule of Findings and Questioned Costs

Year Ended September 30, 2025



Section II - Financial Statement Findings

None.



Section III - Federal Award Findings and Questioned Costs

None.



Section IV - Status of Prior Year Findings and Questioned Costs

None.



HEAD START AND EARLY HEAD START ACCOUNTABILITY - MONITORING REVIEW



The Office of Head Start monitors Head Start grantees to ensure they are fully compliant with federal regulations and to monitor the quality of early childhood services that are provided to area children and their families.



From March 3, 2025 to March 5, 2025, the Administration for Children and Families (ACF) conducted a Focus Area One (FA 1) monitoring review of Inter-Lakes Community Action Partnership. Based on the information gathered during this review, a determination has been made that Inter-Lakes Community Action Partnership is a recipient with at least one area of noncompliance and one area of concern in its Head Start program.



The Administration for Children and Families (ACF) conducted a follow-up monitoring review of Inter-Lakes Community Action Partnership to determine whether the previously identified finding(s) had been corrected. Based on the information gathered during this review, we have closed the previously identified findings.



The Office of Head Start (OHS) would like to thank the ICAP governing body, policy council, staff, and parents of your program for their cooperation and assistance during the review.

ICAP FINANCIAL SUPPORTERS 2025

We strive to ensure this list is complete and accurate to the best of our abilities. Please contact us at donations@interlakescap.com with any errors or omissions. Thank you.



**Thank you to the following partners
who gave cash donations during 2025.**

Agtegra Cooperative
Alliance Communication
American Lutheran Church Women
Ameriprise Financial, Patricia Karel
Avera De Smet Memorial Hospital
Bethany Lutheran Church, Howard
Birch-Miller Post No 9 Milbank
Blitsch-Noonan, Linda
Bradley Crocker Lutheran Men In Mission
Carpenter, United Methodist Church
Catholic Daughters of America,
Court our Lady of Peace #1708
Chancellor Reformed Church
Clark, David and Julie
Claussen, Shirley
Community Foundation, Clark Area
Community In Action, Clark
Community Senior Center, Parker
Compassion In Action
Connor, Beau & Susan
Connor, Michael & Rebecca
Crocker Lutheran Church
Dacotah Bank
Deuel Elementary School
Deuel School District
Dold, Francine
Donahue, Brenda
Evening Guild, St John's Church, Howard
Family of Nicole Seefeldt
Farm Credit Services of America
Farm Credit Services of America,
Feiner, Chuck
First Congregational Church, Clear Lake
First United Methodist Church, Brookings
Fjelland, Joyce
Fjelland, Susan
Golden West Telecommunications
Good Hope Lutheran Church,
Willow Lake
Grace Lutheran Church, Parker

Grosz, Janene-In memory
Gustafson, Cheryl
Hamann, Charlene
Hamlin Reformed Church Mission
Harstad, Lorna
Haas, Francis
Hauck, Ben
Herke, Rene
Highland Lutheran, Brandt
Hintz, Kerry
Hof, Samantha
Hope Lutheran WELCA,
Sioux Falls
Howard School District 48-3
Hurlbert, Janet
Invenergy Services LLC,
Jamo Yexley
Keimig, Randall
Kingsbury Klassic Kruisers
Kirkeby, Anna
Kirkeby, Olleen
Kiwanis Club of Clear Lake
Kranz, Brad
Ladies Aid, St John's, Howard
Lamb, Brad
Legion, Raymond
Lerryen, Gary
Lewis, Joy
Living Hope Wesleyan Church,
Madison
Luecke, Pat
Lutheran Church, Crocker
Lutheran WELCA, Crocker
Madison MAMA Fund
McCabe, Pam
McHenry, Mark & Sandy
Mentele, Denny & Wanda
Miller, Ed
Neises, Amy
Nelson, Selma

New Hope Lutheran Women, Hayti
Nielson, Jen
Nordhus, Margaret
Obermier Ranch LLP
Olson, Donald & Susan
Pahl, Doris
Peterson, Debbie
Poppen, Bette
Power System Engineering Inc.
Prairie Church, Blom
Prehn, Joy
Presbyterian Women, Bemis
Puttmann, Kathleen
Rogers, Jean & Scott
Samaritan, Good
Schaefer, Patricia
Second Reformed Church, Lennox
Shane's Hardware
Sheil, Lynn
Siegfried, Merlyn and Joan
Southeastern Electric Co-op
St. Mary's Catholic,
Knights of Columbus
Stanley, Tracy
Switzenberg, Kevin
The Blackbaud Giving Fund
Trinity Lutheran Church Revillo
Trinity Lutheran Church, Estelline
United Methodist Church, Parker
United Women Of Faith, Clear Lake
Vierhout, James & Cheryl
Bethel WELCA, Astoria
Wells Fargo Bank
Wildeboer, Diane
Young, Samantha and Brandon
Youth Group, CYC
Zens, Pat
Zoar Lutheran Church, Watertown

HISTORY OF COMMUNITY ACTION



The community action movement formally began in 1964 with the passage of the Economic Opportunity Act, of 1964 the legislative core of President Johnson's War on poverty. However, the program had its roots in the Ford Foundation's "Gray Areas" programs of the mid-1950s. The Equal Opportunity Act created the Office of Equal Opportunity (OEO), directed by R. Sargent Shriver, and that office distributed federal funds directly to local groups who were then responsible to work with those in poverty to improve their lives.



The original Equal Opportunity Act established several programs, some of which still exist today. Head Start, the Legal Services Corporation, and Community Action Programs (CAPs) were the first OEO programs. Many CAPs have evolved into Community Action Agencies over the years, although their mission and roles have remained fairly stable.



ICAP's service area originally consisted of Lake and Miner counties. As anti-poverty programs evolved at the federal and state levels, local service areas were rearranged several times, so that by 1983 ICAP included Brookings, Clark, Codington, Deuel, Grant, Hamlin, Kingsbury, Lake, Miner, and Moody counties. After the dissolution of one of the other Community Action Agencies in the state, ICAP was requested to add McCook and Minnehaha counties to its service area. The agency accepted growing to a 12-county area. In 2006, ICAP added community service projects in Lincoln and Turner counties, bringing the total coverage area to 14 counties.



Community action, while having changed in its years of existence, is still focused on the empowerment of low-income and elderly persons to help themselves move from poverty toward their maximal level of self-sufficiency. This philosophy is best described by the phrase "a hand up, not a handout." To assure that low-income populations of the service area have a voice in the operations of the agency, one-third of ICAP's Board of Directors consists of representatives of the low-income sector, who are elected by the low-income population in each county. Public officials (county commissioners) and private-sector representatives make up the other two-thirds of the Board. Thus, each county in the service area has an equal voice on the Board, as do each of the three sectors (public, private and low-income).

**“
a hand up,
not a
handout.”**

Our enduring belief in empowerment ensures that low-income and elderly persons have a voice and the opportunity to build a better future.






ICAP is an equal opportunity provider and employer.



 111 N Van Eps Ave - PO Box 268 - Madison, SD 57042

 www.interlakescap.com

 (605) 256-6518

Helping People. Changing Lives.