

**YANKTON COUNTY**

**AUDIT REPORT**

**For the Two Years Ended December 31, 2017**

YANKTON COUNTY  
COUNTY OFFICIALS  
December 31, 2017

Board of Commissioners:

Debra Bodenstedt  
Raymon Epp  
Don Kettering  
Gary Swensen  
Todd Woods

Auditor:  
Patty Hojem

Treasurer:  
Patty Vavra

State's Attorney:  
Robert Klimisch

Register of Deeds:  
Brian Hunhoff

Sheriff:  
James Vlahakis

YANKTON COUNTY  
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PIERRE SD 57501-5070  
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MARTIN L. GUINDON, CPA  
AUDITOR GENERAL

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

County Commission  
Yankton County  
Yankton, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Yankton County, South Dakota (County), as of December 31, 2017, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 8, 2019.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Current Audit Findings that we consider to be a significant deficiency. We consider the deficiency described in the accompanying Schedule of Current Audit Findings as item No. 2017-001 to be a significant deficiency.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***County's Response to Findings***

The County did not wish to respond to the findings identified in our audit as described in the accompanying Schedule of Current Audit Findings.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

A handwritten signature in black ink, appearing to read "Martin L. Guindon". The signature is stylized with a large, looped "G" and a long, sweeping underline.

Martin L. Guindon, CPA  
Auditor General

January 8, 2019

YANKTON COUNTY  
SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS

**SCHEDULE OF PRIOR AUDIT FINDINGS**

**Prior Audit Findings:**

Finding No. 2015-001:

Internal accounting controls over financial reporting were inadequate resulting in inaccurate information being presented to the users of the annual financial report. This comment has not been resolved and has been restated as Current Audit Finding No. 2017-001.

Finding No. 2015-002:

The County did not perform an annual reconciliation between the unpaid taxes on the tax list to the unpaid balance of taxes in the tax list as required by South Dakota Codified Law (SDCL) 10-17-9. The comment has been resolved.

**SCHEDULE OF CURRENT AUDIT FINDINGS**

**Current Audit Findings:**

***Internal Control-Related Finding – Significant Deficiency:***

Financial Reporting Errors

Finding No. 2017-001:

Internal accounting controls over financial reporting for the years ended December 31, 2016 and December 31, 2017 were inadequate resulting in inaccurate information being presented to the users of the annual financial reports. This is the second consecutive audit to contain this finding.

Analysis:

We noted the following significant errors in the County's annual financial report for the years ended December 31, 2016 and December 31, 2017:

- a. The Governmental Accounting Standards Board (GASB) requires that the County's fund financial statements report major funds individually and nonmajor funds in the aggregate. The Napa Junction Capital Projects Fund and the Safety Center Debt Service Fund were incorrectly reported as part of the Other Governmental Funds when they should have been reported separately as major funds.
- b. The 2017 Statement of Net Position contained the following errors:
  - Restricted for Debt Service Purposes was understated by \$96,264.07.
  - Restricted for 911 Service Purposes was understated by \$515,302.08.
  - Restricted for County Building Purposes was understated by \$145,772.34.
  - Unrestricted Net Position was understated by \$775,661.34.
  - Restricted for Other Purposes was overstated by \$1,532,999.83.
- c. The 2017 Statement of Activities contained the following errors:
  - General Revenues – Debt Issued was understated by \$3,290,536.58.

- General Revenues – Miscellaneous Revenues was understated by \$223,549.47.
  - Operating Grants – General Government was overstated by \$3,514,086.05.
- d. The 2016 Statement of Activities contained the following errors:
- Public Safety Expenses and Beginning Net Position were both understated by \$4,675,751.91.
  - General Revenues – Debt Issued was understated by \$2,709,463.42.
  - Operating Grants – General Government was overstated by \$2,697,647.52.
- e. The 2017 Governmental Funds Balance Sheet contained the following errors:
- In the General Fund, Unassigned Fund Balance was overstated and Assigned Fund Balance was understated by \$187,790.00.
  - In the Other Governmental Funds, Restricted Fund Balance was overstated and Assigned Fund Balance was understated by \$775,661.34.
- f. The 2017 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following errors:
- In the Napa Junction Capital Projects Fund, State Grant Revenues were overstated by \$3,514,086.05, Contributions and Donations were understated by \$223,549.47 and Proceeds from Long-Term Debt was understated by \$3,290,536.58.
- g. The 2016 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following errors:
- In the Napa Junction Capital Projects Fund, State Grant Revenues were overstated by \$2,697,647.52 and Proceeds from Long-Term Debt was understated by \$2,709,463.42.

Other less significant errors were also noted in the County's annual financial report.

We were able to correct the material reporting errors and therefor have issued an unmodified auditor's opinion on the financial statements contained in this audit report. However, users of the annual financial report received information of diminished reliability.

**RECOMMENDATION:**

1. We recommend that the County strengthen internal controls over financial reporting.

**Management's Response:**

Management chose not to respond to this finding.

***Compliance and Other Matters:***

Budgetary Noncompliance

**Finding No. 2017-002:**

The County incurred expenditures in excess of appropriations contrary to SDCL 7-21-25.



Analysis:

Appropriations included in the annual budget constitute maximum authorizations to spend during the fiscal year (SDCL 7-21-25) and cannot be exceeded except by subsequent amendment of the budget by the County Commission pursuant to SDCL.

SDCL 7-21-25 states:

Unless specially and expressly authorized by law, it shall be unlawful for the board of county commissioners for any member thereof, or for any officer of any county or any employee thereof in charge of any institution or agency of a county, to contract any indebtedness or incur any liabilities for or in behalf of the county, in any manner whatsoever, either for a purpose, object, or item for which no appropriation is provided in the budget of such county for the fiscal year in which such indebtedness is attempted to be contracted or liability attempted to be created, or in excess of the amount of any specific appropriation for any purpose, object, or item set forth in the budgets of such county, for the fiscal year in which such indebtedness is attempted to be contracted or liability attempted to be created.

The County is prohibited by statute from spending in excess of appropriated amounts at the department level. The following represents the significant overdraft of the expenditures compared to appropriation:

	Year Ended 12/31/2016
<u>General Fund:</u>	
<u>Activity:</u>	
Judicial System	\$ 40,762.92
Soil Conservation Districts	\$ 837.90
<u>Safety Center Debt Service Fund:</u>	
<u>Activity:</u>	
Debt Service	\$ 4,674,945.67

RECOMMENDATION:

2. We recommend that the County refrain from incurring any expenditures in excess of the amount appropriated as required by SDCL 7-21-25.

Management's Response:

Management chose not to respond to this finding.



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MARTIN L. GUINDON, CPA  
AUDITOR GENERAL

## INDEPENDENT AUDITOR'S REPORT

County Commission  
Yankton County  
Yankton, South Dakota

### ***Report on the Financial Statements***

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Yankton County, South Dakota (County), as of December 31, 2017, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position on a modified cash basis of accounting of the governmental activities, each major fund, and the aggregate remaining fund information of Yankton County as of December 31, 2017, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

### ***Basis of Accounting***

We draw attention to Note 1.c. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Budgetary Comparison Schedules, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Changes in Long-Term Debt listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 8, 2019, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink, appearing to read "Martin L. Guindon".

Martin L. Guindon, CPA  
Auditor General

January 8, 2019

**YANKTON COUNTY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2017**

	<u><b>Primary Government Governmental Activities</b></u>
<b>ASSETS:</b>	
Cash and Cash Equivalents	\$ 7,853,771.31
<b>TOTAL ASSETS</b>	<u><u>\$ 7,853,771.31</u></u>
<b>NET POSITION:</b>	
Restricted For: (See Note 5)	
Debt Service Purposes	\$ 96,264.07
911 Service Purposes	515,302.08
County Building Purposes	145,772.34
Other Purposes	161,447.14
Unrestricted	<u>6,934,985.68</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 7,853,771.31</u></u>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
**For the Year Ended December 31, 2017**

				Net (Expense) Revenue and Changes in Net Position
		Program Revenues		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Primary Government
				Governmental Activities
Primary Government:				
Governmental Activities:				
General Government	\$ 2,861,358.96	\$ 493,085.21	\$ 466,029.21	\$ (1,902,244.54)
Public Safety	3,692,141.52	1,753,212.71	215,945.59	(1,722,983.22)
Public Works	3,136,797.05	12,987.06	1,890,760.46	(1,233,049.53)
Health and Welfare	1,412,906.02	842,594.17		(570,311.85)
Culture and Recreation	182,527.65			(182,527.65)
Conservation of Natural Resources	310,048.48	14,702.24		(295,346.24)
Urban and Economic Development	3,719,009.87			(3,719,009.87)
*Interest on Long-Term Debt	92,067.50			(92,067.50)
Total Primary Government	\$ 15,406,857.05	\$ 3,116,581.39	\$ 2,572,735.26	(9,717,540.40)
General Revenues:				
Taxes:				
* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.	Property Taxes			6,754,525.92
	Wheel Tax			465,359.78
	State Shared Revenues			294,803.43
	Grants and Contributions not Restricted to Specific Programs			6,193.00
	Unrestricted Investment Earnings			12,112.38
	Debt Issued			3,290,536.58
	Miscellaneous Revenue			257,135.30
Total General Revenues				11,080,666.39
Change in Net Position				1,363,125.99
Net Position - Beginning				6,490,645.32
NET POSITION - ENDING				\$ 7,853,771.31

\* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

**YANKON COUNTY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
**For the Year Ended December 31, 2016**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Primary Government Governmental Activities
<b>Primary Government:</b>				
Governmental Activities:				
General Government	\$ 2,771,477.50	\$ 481,002.84	\$ 402,681.36	\$ (1,887,793.30)
Public Safety	8,070,385.75	1,522,502.45	217,009.98	(6,330,873.32)
Public Works	3,789,508.95	112,004.20	1,840,214.25	(1,837,290.50)
Health and Welfare	1,503,350.24	857,133.15		(646,217.09)
Culture and Recreation	165,680.01			(165,680.01)
Conservation of Natural Resources	324,224.06	20,833.33		(303,390.73)
Urban and Economic Development	2,903,323.05			(2,903,323.05)
*Interest on Long-Term Debt	323,590.39			(323,590.39)
Total Primary Government	<u>\$ 19,851,539.95</u>	<u>\$ 2,993,475.97</u>	<u>\$ 2,459,905.59</u>	<u>(14,398,158.39)</u>
<b>General Revenues:</b>				
Taxes:				
Property Taxes				6,638,630.47
Wheel Tax				467,190.68
State Shared Revenues				214,046.61
Unrestricted Investment Earnings				52,633.51
Debt Issued				2,709,463.42
Miscellaneous Revenue				<u>12,989.68</u>
Total General Revenues				<u>10,094,954.37</u>
Change in Net Position				(4,303,204.02)
Net Position - Beginning				<u>10,793,849.34</u>
NET POSITION - ENDING				<u>\$ 6,490,645.32</u>

\* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2017**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Safety Center Debt Service Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS:</b>					
Cash and Cash Equivalents	\$ 5,831,198.25	\$ 318,888.51	\$ 52,678.61	\$ 1,651,005.94	\$ 7,853,771.31
<b>TOTAL ASSETS</b>	<u><u>\$ 5,831,198.25</u></u>	<u><u>\$ 318,888.51</u></u>	<u><u>\$ 52,678.61</u></u>	<u><u>\$ 1,651,005.94</u></u>	<u><u>\$ 7,853,771.31</u></u>
<b>FUND BALANCES:</b> (See Note 1.j.)					
Restricted	\$	\$	\$ 52,678.61	\$ 866,107.02	\$ 918,785.63
Assigned	5,044,496.81	318,888.51		784,898.92	6,148,284.24
Unassigned	786,701.44				786,701.44
<b>TOTAL FUND BALANCES</b>	<u><u>\$ 5,831,198.25</u></u>	<u><u>\$ 318,888.51</u></u>	<u><u>\$ 52,678.61</u></u>	<u><u>\$ 1,651,005.94</u></u>	<u><u>\$ 7,853,771.31</u></u>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2017**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>Napa Junction Capital Projects Fund</b>	<b>Safety Center Debt Service Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>						
Taxes:						
General Property Taxes--Current	\$ 5,530,126.86	\$ 357,501.56	\$	\$ 611,206.20	\$ 192,636.94	\$ 6,691,471.56
General Property Taxes--Delinquent	37,403.26	2,656.26		4,310.75	786.28	45,156.55
Penalties and Interest	11,126.74	689.00		1,271.99	239.68	13,327.41
Telephone Tax (Outside)	1,444.92					1,444.92
Mobile Home Tax	144.81	29.47		16.87	1.48	192.63
Wheel Tax		465,359.78				465,359.78
Tax Deed Revenue	2,550.55	67.05		253.50	61.75	2,932.85
Licenses and Permits	40,233.00	525.00				40,758.00
Intergovernmental Revenue:						
Federal Grants	19,755.24				136,329.12	156,084.36
Federal Shared Revenue	2,371.00					2,371.00
Federal Payments in Lieu of Taxes	6,193.00					6,193.00
State Grants	34,088.66	212,617.34				246,706.00
State Shared Revenue:						
Bank Franchise	127,337.38	7,272.02				134,609.40
Motor Vehicle Licenses		1,755,444.03				1,755,444.03
Prorate License Fees		64,748.84				64,748.84
Abused and Neglected Child Defense	15,076.06					15,076.06
63 3/4% Mobile Home		3,680.16				3,680.16
Secondary Road Remittances		56,439.71				56,439.71
Telecommunications Gross Receipts Tax	70,542.92					70,542.92
Motor Vehicle 1/4%	6,263.65					6,263.65
Motor Fuel Tax		10,447.72				10,447.72
911 Remittances					215,945.59	215,945.59
Liquor Tax Reversion (25%)	89,651.11					89,651.11
Other Intergovernmental Revenue	39,528.14					39,528.14
Charges for Goods and Services:						
General Government:						
Treasurer's Fees	92,786.19					92,786.19
Register of Deeds' Fees	254,995.75				14,663.45	269,659.20
Legal Services	48,052.60					48,052.60
Clerk of Courts Fees	33,594.22					33,594.22
Other Fees	1,426.00				6,809.00	8,235.00



Public Safety:						
Law Enforcement	178,150.89					178,150.89
Prisoner Care	1,109,907.64					1,109,907.64
Sobriety Testing					63,443.89	63,443.89
Other	18,425.00				348,291.40	366,716.40
Public Works:						
Road Maintenance Contract Charges		8,008.04				8,008.04
Other		4,979.02				4,979.02
Health and Welfare:						
Economic Assistance:						
Poor Lien Recoveries	7,596.57					7,596.57
Health Assistance:						
Ambulance	731,388.26					731,388.26
Women, Infants and Children	19,642.80					19,642.80
Mental Health Services	83,966.54					83,966.54
Conservation of Natural Resources	14,702.24					14,702.24
Fines and Forfeits:						
Costs	26,343.89					26,343.89
Forfeits	8,650.00					8,650.00
Miscellaneous Revenue:						
Investment Earnings	9,200.54	667.41		355.75	1,888.68	12,112.38
Contributions and Donations			223,549.47		600.00	224,149.47
Other	10,731.21	381.64			31.22	11,144.07
Total Revenues	<u>8,683,397.64</u>	<u>2,951,514.05</u>	<u>223,549.47</u>	<u>617,415.06</u>	<u>981,728.48</u>	<u>13,457,604.70</u>

**Expenditures:**

## General Government:

## Legislative:

Board of County Commissioners

188,766.56

188,766.56

Elections

11,266.04

11,266.04

Judicial System

405,949.41

405,949.41

## Financial Administration:

Auditor

236,723.04

236,723.04

Treasurer

277,327.86

277,327.86

Data Processing

107,199.90

107,199.90

## Legal Services:

State's Attorney

409,001.93

409,001.93

Abused and Neglected Child Defense

18,747.88

18,747.88

## Other Administration:

General Government Building

179,044.72

38,449.49

217,494.21

Director of Equalization

425,946.57

425,946.57

Register of Deeds

198,018.29

5,332.00

203,350.29

Veterans Service Officer

33,161.84

33,161.84

Predatory Animal

3,128.11

3,128.11

Other

323,295.32

323,295.32

**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2017**  
**(Continued)**

	General Fund	Road and Bridge Fund	Napa Junction Capital Projects Fund	Safety Center Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Public Safety:						
Law Enforcement:						
Sheriff	1,177,345.89					1,177,345.89
County Jail	1,354,491.99				88,888.62	1,443,380.61
Coroner	50,685.80					50,685.80
Juvenile Detention	45,832.19					45,832.19
Protective and Emergency Services:						
Emergency and Disaster Services					248,299.73	248,299.73
Communication Center					184,351.76	184,351.76
Other Protective and Emergency	22,315.79					22,315.79
Public Works:						
Highways and Bridges:						
Highways, Roads and Bridges		3,121,797.05				3,121,797.05
Transportation:						
Airport	15,000.00					15,000.00
Health and Welfare:						
Economic Assistance:						
Support of Poor	70,518.79					70,518.79
Public Welfare	5,000.00					5,000.00
Food Stamp Distribution	45,000.00					45,000.00
Other	1,517.00					1,517.00
Health Assistance:						
County Nurse	64,897.26					64,897.26
Ambulance	973,606.40					973,606.40
Women, Infants and Children	20,797.11					20,797.11
Social Services:						
Domestic Abuse					10,000.00	10,000.00
Mental Health Services:						
Mentally Ill	72,113.13					72,113.13
Mental Health Centers	59,325.50					59,325.50
Mental Illness Board	90,130.83					90,130.83
Culture and Recreation:						
Culture:						
Public Library	24,000.00					24,000.00
Historical Sites	34,000.00				92,698.14	126,698.14

Other	2,575.00					2,575.00
Recreation:						
Senior Center	29,254.51					29,254.51
Conservation of Natural Resources:						
Soil Conservation:						
County Extension	148,011.54					148,011.54
Soil Conservation Districts	48,127.68					48,127.68
Weed and Pest Control	112,909.26					112,909.26
Water Conservation:						
Drainage Commissions	1,000.00					1,000.00
Urban and Economic Development:						
Urban Development:						
Planning and Zoning	164,923.82					164,923.82
Economic Development:						
Tourism, Industrial or Recreational Development	40,000.00					40,000.00
Debt Service				617,867.50		617,867.50
Capital Outlay			3,514,086.05			3,514,086.05
Total Expenditures	<u>7,490,956.96</u>	<u>3,121,797.05</u>	<u>3,514,086.05</u>	<u>617,867.50</u>	<u>668,019.74</u>	<u>15,412,727.30</u>
Excess of Revenues Over (Under) Expenditures	<u>1,192,440.68</u>	<u>(170,283.00)</u>	<u>(3,290,536.58)</u>	<u>(452.44)</u>	<u>313,708.74</u>	<u>(1,955,122.60)</u>
<b>Other Financing Sources (Uses):</b>						
Transfers In		400,000.00			110,000.00	510,000.00
Transfers Out	(510,000.00)					(510,000.00)
Long-Term Debt Issued			3,290,536.58			3,290,536.58
Insurance Proceeds	5,870.25					5,870.25
Sale of County Property	19,289.00	2,552.76				21,841.76
Total Other Financing Sources (Uses)	<u>(484,840.75)</u>	<u>402,552.76</u>	<u>3,290,536.58</u>	<u>0.00</u>	<u>110,000.00</u>	<u>3,318,248.59</u>
Net Change in Fund Balance	707,599.93	232,269.76	0.00	(452.44)	423,708.74	1,363,125.99
Fund Balance - Beginning	<u>5,123,598.32</u>	<u>86,618.75</u>	<u>0.00</u>	<u>53,131.05</u>	<u>1,227,297.20</u>	<u>6,490,645.32</u>
FUND BALANCE - ENDING	<u>\$ 5,831,198.25</u>	<u>\$ 318,888.51</u>	<u>\$ 0.00</u>	<u>\$ 52,678.61</u>	<u>\$ 1,651,005.94</u>	<u>\$ 7,853,771.31</u>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2016**

	General Fund	Road and Bridge Fund	Napa Junction Capital Projects Fund	Safety Center Debt Service Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>						
Taxes:						
General Property Taxes--Current	\$ 5,447,287.91	\$ 356,290.49	\$	\$ 620,513.30	\$ 142,858.82	\$ 6,566,950.52
General Property Taxes--Delinquent	46,846.22	3,304.69		5,482.34	482.41	56,115.66
Penalties and Interest	12,139.61	744.40		1,409.83	210.26	14,504.10
Telephone Tax (Outside)	874.97					874.97
Mobile Home Tax	145.49	21.40		16.84	1.49	185.22
Wheel Tax		467,190.68				467,190.68
Licenses and Permits	84,998.00	450.00				85,448.00
Intergovernmental Revenue:						
Federal Grants	22,852.00				73,567.20	96,419.20
Federal Shared Revenue	339.09			38.46	8.89	386.44
Federal Payments in Lieu of Taxes	6,058.00					6,058.00
State Grants	16,939.12	206,524.50				223,463.62
State Shared Revenue:						
Bank Franchise	78,369.90	2,491.10				80,861.00
Motor Vehicle Licenses		1,573,927.17				1,573,927.17
Prorate License Fees		87,701.20				87,701.20
Abused and Neglected Child Defense	13,142.05					13,142.05
63 3/4% Mobile Home		10,168.74				10,168.74
Secondary Road Remittances		168,417.14				168,417.14
Telecommunications Gross Receipts Tax	104,171.93					104,171.93
Motor Vehicle 1/4%	6,240.62					6,240.62
Liquor Tax Reversion (25%)	29,013.68					29,013.68
911 Remittances					217,009.98	217,009.98
Other Intergovernmental Revenue	56,971.43					56,971.43
Charges for Goods and Services:						
General Government:						
Treasurer's Fees	58,756.29					58,756.29
Register of Deeds' Fees	218,411.50				14,736.96	233,148.46
Legal Services	58,129.18					58,129.18
Clerk of Courts Fees	37,112.91					37,112.91
Other Fees	1,449.00				6,734.00	8,183.00
Public Safety:						
Law Enforcement	155,780.35					155,780.35

Prisoner Care	1,081,575.61					1,081,575.61
Sobriety Testing				53,907.08		53,907.08
Other	10,321.00			170,993.61		181,314.61
Public Works:						
Road Maintenance Contract Charges		1,800.00				1,800.00
Other		110,204.20				110,204.20
Health and Welfare:						
Economic Assistance:						
Poor Lien Recoveries	16,791.08					16,791.08
Health Assistance:						
Ambulance	717,502.45					717,502.45
Women, Infants and Children	18,770.96					18,770.96
Mental Health Services	104,068.66					104,068.66
Conservation of Natural Resources	20,833.33					20,833.33
Fines and Forfeits:						
Costs	26,930.80					26,930.80
Forfeits	22,994.00					22,994.00
Miscellaneous Revenue:						
Investment Earnings	9,880.49	386.85		40,937.73	1,428.44	52,633.51
Rent	225.00					225.00
Contributions and Donations	3,125.00				1,000.00	4,125.00
Other	4,879.53				386.72	5,266.25
Total Revenues	<u>8,493,927.16</u>	<u>2,989,622.56</u>	<u>0.00</u>	<u>668,398.50</u>	<u>683,325.86</u>	<u>12,835,274.08</u>
<b>Expenditures:</b>						
General Government:						
Legislative:						
Board of County Commissioners	156,137.12					156,137.12
Elections	74,590.36					74,590.36
Judicial System	369,552.92					369,552.92
Financial Administration:						
Auditor	227,253.43					227,253.43
Treasurer	262,294.56					262,294.56
Data Processing	86,891.54					86,891.54
Legal Services:						
State's Attorney	395,868.31					395,868.31
Abused and Neglected Child Defense	16,339.76					16,339.76
Other Administration:						
General Government Building	157,692.02				81,067.75	238,759.77
Director of Equalization	419,401.88					419,401.88
Register of Deeds	201,551.80				3,598.00	205,149.80
Veterans Service Officer	34,228.10					34,228.10
Predatory Animal	3,128.11					3,128.11
Other	281,881.84					281,881.84

**YANKTON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2016**  
**(Continued)**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>Napa Junction Capital Projects Fund</b>	<b>Safety Center Debt Service Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
Public Safety:						
Law Enforcement:						
Sheriff	1,112,189.83					1,112,189.83
County Jail	1,325,678.84				68,812.04	1,394,490.88
Coroner	35,539.67					35,539.67
Juvenile Detention	47,846.52					47,846.52
Protective and Emergency Services:						
Emergency and Disaster Services					233,647.31	233,647.31
Communication Center					169,327.88	169,327.88
Other Protective and Emergency	64,966.67					64,966.67
Public Works:						
Highways and Bridges:						
Highways, Roads and Bridges		3,774,667.92				3,774,667.92
Transportation:						
Airport	15,000.00					15,000.00
Health and Welfare:						
Economic Assistance:						
Support of Poor	42,989.86					42,989.86
Public Welfare	5,000.00					5,000.00
Food Stamp Distribution	50,000.00					50,000.00
Other	2,612.00					2,612.00
Health Assistance:						
County Nurse	61,217.76					61,217.76
Ambulance	1,069,676.23					1,069,676.23
Women, Infants and Children	20,568.60					20,568.60
Social Services:						
Domestic Abuse					10,000.00	10,000.00
Mental Health Services:						
Mentally Ill	83,071.67					83,071.67
Mental Health Centers	94,115.00					94,115.00
Mental Illness Board	64,099.12					64,099.12
Culture and Recreation:						
Culture:						
Public Library	24,000.00					24,000.00
Historical Museum	34,000.00					34,000.00

Historical Sites					86,805.53	86,805.53
Recreation:						
Senior Center	20,874.48					20,874.48
Conservation of Natural Resources:						
Soil Conservation:						
County Extension	152,468.96					152,468.96
Soil Conservation Districts	50,304.90					50,304.90
Weed and Pest Control	121,450.20					121,450.20
Urban and Economic Development:						
Urban Development:						
Planning and Zoning	153,859.63					153,859.63
Economic Development:						
Tourism, Industrial or Recreational Development	40,000.00					40,000.00
Debt Service				5,340,590.39		5,340,590.39
Capital Outlay			2,709,463.42			2,709,463.42
Total Expenditures	<u>7,378,341.69</u>	<u>3,774,667.92</u>	<u>2,709,463.42</u>	<u>5,340,590.39</u>	<u>653,258.51</u>	<u>19,856,321.93</u>
Excess of Revenues Over (Under) Expenditures	<u>1,115,585.47</u>	<u>(785,045.36)</u>	<u>(2,709,463.42)</u>	<u>(4,672,191.89)</u>	<u>30,067.35</u>	<u>(7,021,047.85)</u>
<b>Other Financing Sources (Uses):</b>						
Transfers In	20,000.00	800,000.00			150,000.00	970,000.00
Transfers Out	(950,000.00)				(20,000.00)	(970,000.00)
Long-Term Debt Issued			2,709,463.42			2,709,463.42
Insurance Proceeds	2,307.19	158.97			2,315.82	4,781.98
Sale of County Property		3,598.43				3,598.43
Total Other Financing Sources (Uses)	<u>(927,692.81)</u>	<u>803,757.40</u>	<u>2,709,463.42</u>	<u>0.00</u>	<u>132,315.82</u>	<u>2,717,843.83</u>
Net Change in Fund Balance	187,892.66	18,712.04	0.00	(4,672,191.89)	162,383.17	(4,303,204.02)
Fund Balance - Beginning	<u>4,935,705.66</u>	<u>67,906.71</u>	<u>0.00</u>	<u>4,725,322.94</u>	<u>1,064,914.03</u>	<u>10,793,849.34</u>
FUND BALANCE - ENDING	<u>\$ 5,123,598.32</u>	<u>\$ 86,618.75</u>	<u>\$ 0.00</u>	<u>\$ 53,131.05</u>	<u>\$ 1,227,297.20</u>	<u>\$ 6,490,645.32</u>

The notes to the financial statements are an integral part of this statement.

**YANKTON COUNTY**  
**STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS**  
**FIDUCIARY FUNDS**  
**December 31, 2017**

	<u><b>Agency Funds</b></u>
<b>ASSETS:</b>	
Cash and Cash Equivalents	\$      692,487.89
<b>TOTAL ASSETS</b>	<u><u>\$      692,487.89</u></u>
<b>NET POSITION:</b>	
Net Position Held in Agency Capacity	\$      692,487.89
<b>TOTAL NET POSITION</b>	<u><u>\$      692,487.89</u></u>

The notes to the financial statements are an integral part of this statement.



YANKTON COUNTY  
NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of Yankton County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

b. Basis of Presentation:

*Government-wide Financial Statements:*

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:*

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or

3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

**Governmental Funds:**

*General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.*

*Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.*

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2) This is a major fund.

The remaining special revenue funds are not considered major funds: 911 Service, Jail Improvement, Emergency Management, Domestic Abuse, County Building, Historical Preservation, 24/7 Sobriety, and Modernization and Preservation Relief. These funds are reported on the fund financial statements as "Other Governmental Funds."

*Debt Service Funds – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.*

Safety Center Debt Service Fund – to account for property taxes which may be used only for the payment of the debt principal, interest, and related costs. This is a major fund.

Napa Junction TIF Debt Service Fund – to account for property taxes which may be used only for the payment of the debt principal, interest, and related costs. This is not a major fund.

*Capital Projects Funds – Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds for individuals, private organizations, or other governments).*

Safety Center Capital Projects Fund – to account for financial resources to be used for the construction of the new safety center. This is not a major fund.

Napa Junction Capital Projects Fund – to account for financial resources to be used for the road and other infrastructure improvements at the Napa Junction project site. This is a major fund.

## **Fiduciary Funds:**

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

*Agency Funds – Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Agency funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.*

### **c. Measurement Focus and Basis of Accounting:**

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County’s basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

#### *Measurement Focus:*

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used, applied within the limitations of the modified cash basis of accounting.

#### *Basis of Accounting:*

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

e. Capital Assets:

Capital assets include land, buildings, machinery and equipment, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

f. Long-Term Liabilities:

Long-term liabilities include, but are not limited to, General Obligation Bonds, Revenue Bonds, Certificates of Participation, Financing (Capital Acquisition) Leases, and Compensated Absences.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt arising from cash transactions so any outstanding indebtedness is not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Equity Classifications:

*Government-wide Financial Statements:*

Equity is classified as Net Position and is displayed in two components:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted Net Position – All other net position that do not meet the definition of Restricted Net Position.

*Fund Financial Statements:*

Governmental fund equity is classified as fund balance, and may distinguish between “Nonspendable”, “Restricted”, “Committed”, “Assigned”, and “Unassigned” components. Agency Funds have no fund equity. The Net Position is reported as Net Position Held in Agency Capacity.

i. Application of Net Position:

It is the County’s policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

j. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the County Commissioners.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The County uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use *committed, then assigned, and lastly unassigned amounts* of unrestricted fund balance when expenditures are made.

The Government *does not* have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

**Major Special Revenue Fund**

Road and Bridge Fund

**Revenue Source**

Taxes and Motor Vehicle Licenses

A schedule of fund balances is provided as follows:

**YANKTON COUNTY  
DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2017**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Safety Center Debt Service Fund</u>	<u>Other Governmental Fund</u>	<u>Total Governmental Funds</u>
<b>Fund Balances:</b>					
Restricted For:					
Safety Center Debt Service Purposes	\$	\$	\$ 52,678.61	\$	\$ 52,678.61
911 Service Purposes				515,302.08	515,302.08
Domestic Abuse Purposes				24,796.33	24,796.33
County Building Purposes				145,772.34	145,772.34
Historical Preservation Purposes				871.55	871.55
24/7 Sobriety Purposes				55,814.77	55,814.77
Modernization and Preservation Relief Purposes				73,877.99	73,877.99
Napa Junction Debt Service Purposes				43,585.46	43,585.46
Safety Center Capital Projects Purposes				6,086.50	6,086.50
Assigned To:					
Applied to Next Year's Budget	3,428,849.00				3,428,849.00
Capital Outlay Accumulations	187,790.00				187,790.00
Road and Bridge Purposes	291,857.81	318,888.51			610,746.32
Jail Improvement Purposes	36,000.00			775,661.34	811,661.34
Fleeges Bridge Purposes	1,100,000.00				1,100,000.00
Emergency Management Purposes				9,237.58	9,237.58
Unassigned	<u>786,701.44</u>				<u>786,701.44</u>
<b>Total Fund Balances</b>	<u><u>\$ 5,831,198.25</u></u>	<u><u>\$ 318,888.51</u></u>	<u><u>\$ 52,678.61</u></u>	<u><u>\$ 1,651,005.94</u></u>	<u><u>\$ 7,853,771.31</u></u>

2. VIOLATIONS OF FINANCE-RELATED LEGAL AND CONTRACTUAL PROVISIONS

The County is prohibited by statute from spending in excess of appropriated amounts at the department level. The following represents the significant overdrafts of the expenditures compared to appropriations:

	Year Ended 12/31/2016
<u>General Fund:</u>	
<u>Activity:</u>	
Judicial System	\$ 40,762.92
Soil Conservation Districts	\$ 837.90
<u>Safety Center Debt Service Fund:</u>	
<u>Activity:</u>	
Debt Service	\$ 4,674,945.67

The Board of County Commissioners plans to take the following actions to address these violations:

In the future the budgets of the County will be monitored more closely.

3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

**Deposits** – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

**Investments** – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2017, the County did not have any investments.

**Credit Risk** – State law limits eligible investments for the County, as discussed above. The County has no investment policy that would further limit its investment choices.

**Custodial Credit Risk – Deposits** – The risk that, in the event of a depository failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit



risk. As of December 31, 2017, the County's deposits in financial institutions were not exposed to custodial credit risk.

**Concentration of Credit Risk** – The County places no limit on the amount that may be invested in any one issuer.

**Interest Rate Risk** – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Assignment of Investment Income** – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from investments to the fund making the investment.

#### 4. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property, and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

#### 5. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2017 was as follows:

**Major Purposes:**

Safety Center Debt Service Purposes	\$ 52,678.61
Napa Junction TIF Debt Service Purposes	43,585.46
911 Service Purposes	515,302.08
County Building Purposes	<u>145,772.34</u>

**Other Purposes:**

Domestic Abuse Purposes	24,796.33
Historical Preservation Purposes	871.55
24/7 Sobriety Purposes	55,814.77
Modernization and Preservation Relief Purposes	73,877.99
Safety Center Capital Projects Purposes	<u>6,086.50</u>

Total Other Purposes	<u>161,447.14</u>
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<b>Total Restricted Net Position</b>	<b><u>\$ 918,785.63</u></b>
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These balances are restricted due to federal grant, debt covenants, and statutory requirements.

6. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2017 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>		<u>Total</u>
	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	
Major Funds:			
General Fund	\$ 400,000.00	\$ 110,000.00	\$ 510,000.00

Interfund transfers for the year ended December 31, 2016 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>			<u>Total</u>
	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Other Governmental Funds</u>	
Major Funds:				
General Fund	\$	\$ 800,000.00	\$ 150,000.00	\$ 950,000.00
Other Governmental Funds:				
Jail Building Fund	20,000.00			20,000.00
Total	<u>\$ 20,000.00</u>	<u>\$ 800,000.00</u>	<u>\$ 150,000.00</u>	<u>\$ 970,000.00</u>

The County typically budgets transfers to the Road and Bridge Fund and the Emergency Management Fund (Other Governmental Funds) to conduct the indispensable functions of the County. The transfer from the Jail Building Fund to the General Fund was to fund portion of improvements.

7. TAX ABATEMENTS

Yankton County:

In 2015, the County created Tax Increment District No. 1 under the authority granted by South Dakota Codified Law section 11-9. The tax increment district was created to stimulate and develop the general economic welfare and prosperity of the County through the development of an agriculture grain facility. The improvement of the area will likely enhance significantly the value of the other real property within the tax increment district.

The county, municipal and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

Calendar year 2017 was the first year that general property taxes were not available to Yankton County. The amount of property taxes not available for the year ended December 31, 2017 was \$7,684.22.

Municipality of Yankton:

The Municipality of Mitchell has created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or other natural resources; and the improvement of the area will likely enhance the value of all of the other real property in the tax increment district.

The county, municipal and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Mitchell has three (3) active tax increment districts. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Yankton County during the life of the tax increment district.

The proportionate share of the general property taxes collected from the tax increment district that were not available to Yankton County, during the two years ended December 31, 2017 was \$32,678.21 in 2016 and \$35,091.52 in 2017.

8. PENSION PLAN

**Plan Information:**

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

**Benefits Provided:**

SDRS has three different classes of employees, Class A, Class B public safety and Class B judicial. Class A retirement benefits are determined as 1.7 percent prior to 2008 and 1.55 percent thereafter of the employee's final 3-year average compensation times the employee's years of service. Employees with 3 years of service are eligible to retire at age 55. Class B public safety benefits are determined as 2.4 percent for service prior to 2008 and 2.0 percent thereafter of employee final average compensation. Class B judicial benefits are determined as 3.733 percent for service prior to 2008 and 3.333 percent thereafter of employee final average compensation. All Class B employees with 3 years of service are eligible to retire at age 45. Employees are eligible for service-related disability benefits regardless of length of service. Three years of service is required for nonservice-related disability eligibility. Disability benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. Death benefits are a percent of the employee's final average salary.

The annual increase in the amount of the SDRS benefits payable on each July 1<sup>st</sup> is indexed to the consumer price index (CPI) based on SDRS funded status:

- If the SDRS market value funded ratio is 100% or more – 3.1% COLA
- If the SDRS market value funded ratio is 80.0% to 99.9%, index with the CPI
  - 90.0% to 99.9% funded — 2.1% minimum and 2.8% maximum COLA
  - 80.0% to 90.0% funded — 2.1% minimum and 2.4% maximum COLA
- If the SDRS market value funded ratio is less than 80% -- 2.1% COLA

The 2017 legislation modified the COLA, effective for the July 1, 2018 increase:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

**Contributions:**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. State statute also requires the employer to make an additional contribution in the amount of 6.2 percent for any compensation exceeding the maximum taxable amount for social security for general employees only. The County's share of contributions to the SDRS for the calendar years ended December 31, 2017, 2016, and 2015, equal to the required contributions each year, were as follows:

<u>Year</u>	<u>Amount</u>
2017	\$ 285,085.56
2016	\$ 276,180.20
2015	\$ 258,459.45

**Pension Asset:**

At June 30, 2017, SDRS is 100.1% funded and accordingly has a net pension asset. The proportionate shares of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2017 are as follows:

Proportionate share of total pension liability	\$ 26,659,761.98
Less proportionate share of net position restricted for pension benefits	<u>26,680,556.21</u>
Proportionate share of net pension asset	<u><u>\$ (20,794.23)</u></u>

The net pension asset was measured as of June 30, 2017 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2017, the County's proportion was .2291349%, which is a decrease of (.0058157%) from its proportion measured as of June 30, 2016.

**Actuarial Assumptions:**

The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	Graded by years of service, from 6.50% at entry to 3.00%
Discount Rate	6.50% net of plan investment expense

Mortality rates were based on 97% of the RP-2014 Mortality Table, projected generationally with Scale MP-2016, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, projected generationally with Scale MP-2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2017 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	4.8%
Fixed Income	30.0%	1.8%
Real Estate	10.0%	4.6%
Cash	2.0%	0.7%
Total	100%	

#### **Discount Rate:**

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions from will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Sensitivity of liability (asset) to changes in the discount rate:**

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
County's proportionate share of the net pension liability (asset)	\$ 3,808,459.31	\$ (20,794.23)	\$ (3,139,051.88)

**Pension Plan Fiduciary Net Position:**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

**9. SIGNIFICANT CONTINGENCIES – LITIGATION**

At December 31, 2017, the County was involved in several lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with a commercial insurance carrier. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

**10. SUBSEQUENT EVENTS**

On September 18, 2018, the Board of County Commissioners approved \$8,000,000 in conduit debt related to Dakota Protein LLC. The bond proceeds are to be used for the purposes of acquisition, construction, installation, and equipping of a new DDG Pellet manufacturing facility.

**11. RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2017, the County managed its risks as follows:

**Employee Health Insurance:**

The County purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

**Liability Insurance:**

The County purchases liability insurance for risks related to torts; theft or damage to property; and errors and omissions of public officials from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

**Worker's Compensation:**

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The County has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.

During the year two years ended December 31, 2017, no claims were filed for unemployment benefits. At December 31, 2017, no claims had been filed and were outstanding. It is not anticipated that claims for unemployment benefits will be filed in the next year.

**SUPPLEMENTARY INFORMATION**  
**YANKTON COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2017**

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 5,609,750.00	\$ 5,609,750.00	\$ 5,530,126.86	\$ (79,623.14)
General Property Taxes--Delinquent	45,500.00	45,500.00	37,403.26	(8,096.74)
Penalties and Interest	5,000.00	5,000.00	11,126.74	6,126.74
Telephone Tax (Outside)	1,300.00	1,300.00	1,444.92	144.92
Mobile Home Tax	2,000.00	2,000.00	144.81	(1,855.19)
Tax Deed Revenue	2,000.00	2,000.00	2,550.55	550.55
Licenses and Permits	59,000.00	59,000.00	40,233.00	(18,767.00)
Intergovernmental Revenue:				
Federal Grants	10,000.00	10,000.00	19,755.24	9,755.24
Federal Shared Revenue	400.00	400.00	2,371.00	1,971.00
Federal Payments in Lieu of Taxes	6,600.00	6,600.00	6,193.00	(407.00)
State Grants	8,000.00	8,000.00	34,088.66	26,088.66
State Shared Revenue:				
Bank Franchise	65,000.00	65,000.00	127,337.38	62,337.38
Liquor Tax Reversion (Unincorporated Town)	1,000.00	1,000.00	0.00	(1,000.00)
Abused and Neglected Child Defense	13,000.00	13,000.00	15,076.06	2,076.06
Telecommunications Gross Receipts Tax	125,000.00	125,000.00	70,542.92	(54,457.08)
Motor Vehicle 1/4%	6,000.00	6,000.00	6,263.65	263.65
Liquor Tax Reversion (25%)	1,000.00	1,000.00	89,651.11	88,651.11
Other Intergovernmental Revenue	59,000.00	59,000.00	39,528.14	(19,471.86)
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	91,870.00	91,870.00	92,786.19	916.19
Register of Deeds' Fees	225,000.00	225,000.00	254,995.75	29,995.75
Legal Services	72,500.00	72,500.00	48,052.60	(24,447.40)
Clerk of Courts Fees	43,000.00	43,000.00	33,594.22	(9,405.78)
Other Fees	2,000.00	2,000.00	1,426.00	(574.00)
Public Safety:				
Law Enforcement	144,000.00	144,000.00	178,150.89	34,150.89
Prisoner Care	554,000.00	554,000.00	1,109,907.64	555,907.64
Other	10,500.00	10,500.00	18,425.00	7,925.00
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	5,000.00	5,000.00	7,596.57	2,596.57
Health Assistance:				
Ambulance	700,000.00	700,000.00	731,388.26	31,388.26
Women, Infants and Children	20,000.00	20,000.00	19,642.80	(357.20)
Mental Health Services	100,000.00	100,000.00	83,966.54	(16,033.46)
Conservation of Natural Resources	10,500.00	10,500.00	14,702.24	4,202.24
Fines and Forfeits:				
Costs	25,000.00	25,000.00	26,343.89	1,343.89
Forfeits	15,000.00	15,000.00	8,650.00	(6,350.00)
Miscellaneous Revenue:				
Investment Earnings	8,000.00	8,000.00	9,200.54	1,200.54
Other	5,000.00	5,000.00	10,731.21	5,731.21
Total Revenues	8,050,920.00	8,050,920.00	8,683,397.64	632,477.64
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	144,087.00	188,887.00	188,766.56	120.44
Contingency	200,000.00	200,000.00		
Amount Transferred		(167,165.00)		32,835.00
Elections	5,230.00	11,280.00	11,266.04	13.96
Judicial System	297,000.00	421,000.00	405,949.41	15,050.59
Financial Administration:				
Auditor	205,611.00	236,761.00	236,723.04	37.96
Treasurer	270,216.00	277,416.00	277,327.86	88.14
Data Processing	101,000.00	107,200.00	107,199.90	0.10
Legal Services:				
State's Attorney	432,898.00	432,898.00	409,001.93	23,896.07
Abused and Neglected Child Defense	20,000.00	20,000.00	18,747.88	1,252.12
Other Administration:				
General Government Building	137,990.00	179,990.00	179,044.72	945.28
Director of Equalization	425,877.00	427,177.00	425,946.57	1,230.43
Register of Deeds	232,989.00	232,989.00	198,018.29	34,970.71
Veterans Service Officer	35,660.00	35,660.00	33,161.84	2,498.16
Predatory Animal	3,130.00	3,130.00	3,128.11	1.89
Other	299,506.00	345,506.00	323,295.32	22,210.68



**SUPPLEMENTARY INFORMATION**  
**YANKTON COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2017**  
**(Continued)**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
Public Safety:				
Law Enforcement:				
Sheriff	1,202,541.00	1,208,411.25	1,177,345.89	31,065.36
County Jail	1,456,256.00	1,464,421.00	1,354,491.99	109,929.01
Coroner	21,100.00	50,700.00	50,685.80	14.20
Juvenile Detention	84,665.00	84,665.00	45,832.19	38,832.81
Protective and Emergency Services:				
Other Protective and Emergency	29,317.00	29,317.00	22,315.79	7,001.21
Public Works:				
Transportation:				
Airport	15,000.00	15,000.00	15,000.00	0.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	177,600.00	177,600.00	70,518.79	107,081.21
Public Welfare	5,000.00	5,000.00	5,000.00	0.00
Food Stamp Distribution	45,000.00	45,000.00	45,000.00	0.00
Other	6,000.00	6,000.00	1,517.00	4,483.00
Health Assistance:				
County Nurse	62,359.00	64,909.00	64,897.26	11.74
Ambulance	1,133,113.00	1,133,113.00	973,606.40	159,506.60
Women, Infants and Children	22,057.00	22,057.00	20,797.11	1,259.89
Mental Health Services:				
Mentally Ill	100,000.00	100,000.00	72,113.13	27,886.87
Mental Health Centers	95,000.00	95,000.00	59,325.50	35,674.50
Mental Illness Board	60,000.00	90,150.00	90,130.83	19.17
Culture and Recreation:				
Culture:				
Public Library	24,000.00	24,000.00	24,000.00	0.00
Historical Sites	34,000.00	34,000.00	34,000.00	0.00
Other	2,575.00	2,575.00	2,575.00	0.00
Recreation:				
Senior Center	34,853.00	34,853.00	29,254.51	5,598.49
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	159,833.00	159,833.00	148,011.54	11,821.46
Soil Conservation Districts	49,982.00	49,982.00	48,127.68	1,854.32
Weed and Pest Control	128,115.00	128,115.00	112,909.26	15,205.74
Water Conservation:				
Drainage Commissions	1,000.00	1,000.00	1,000.00	0.00
Urban and Economic Development:				
Urban Development:				
Planning and Zoning	180,298.00	180,298.00	164,923.82	15,374.18
Economic Development:				
Tourism, Industrial or Recreational Development	40,000.00	40,000.00	40,000.00	0.00
Total Expenditures	<u>7,980,858.00</u>	<u>8,198,728.25</u>	<u>7,490,956.96</u>	<u>707,771.29</u>
Excess of Revenues Over (Under) Expenditures	<u>70,062.00</u>	<u>(147,808.25)</u>	<u>1,192,440.68</u>	<u>1,340,248.93</u>
<b>Other Financing Sources (Uses):</b>				
Transfers Out	(725,000.00)	(725,000.00)	(510,000.00)	215,000.00
Insurance Proceeds	4,000.00	4,000.00	5,870.25	1,870.25
Sale of County Property	5,000.00	5,000.00	19,289.00	14,289.00
Total Other Financing Sources (Uses)	<u>(716,000.00)</u>	<u>(716,000.00)</u>	<u>(484,840.75)</u>	<u>231,159.25</u>
Net Change in Fund Balance	(645,938.00)	(863,808.25)	707,599.93	1,571,408.18
Fund Balance - Beginning	<u>5,123,598.32</u>	<u>5,123,598.32</u>	<u>5,123,598.32</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 4,477,660.32</u>	<u>\$ 4,259,790.07</u>	<u>\$ 5,831,198.25</u>	<u>\$ 1,571,408.18</u>

**SUPPLEMENTARY INFORMATION**  
**YANKTON COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**ROAD AND BRIDGE FUND**  
**For the Year Ended December 31, 2017**

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 363,419.00	\$ 363,419.00	\$ 357,501.56	\$ (5,917.44)
General Property Taxes--Delinquent	4,050.00	4,050.00	2,656.26	(1,393.74)
Penalties and Interest	500.00	500.00	689.00	189.00
Mobile Home Tax	250.00	250.00	29.47	(220.53)
Wheel Tax	500,000.00	500,000.00	465,359.78	(34,640.22)
Tax Deed Revenue	1,000.00	1,000.00	67.05	(932.95)
Licenses and Permits	0.00	0.00	525.00	525.00
Intergovernmental Revenue:				
State Grants	100,000.00	100,000.00	212,617.34	112,617.34
State Shared Revenue:				
Bank Franchise	2,500.00	2,500.00	7,272.02	4,772.02
Motor Vehicle Licenses	1,600,000.00	1,600,000.00	1,755,444.03	155,444.03
Prorate License Fees	90,000.00	90,000.00	64,748.84	(25,251.16)
63 3/4% Mobile Home	10,000.00	10,000.00	3,680.16	(6,319.84)
Secondary Road Remittances	120,000.00	120,000.00	56,439.71	(63,560.29)
Motor Fuel Tax	9,000.00	9,000.00	10,447.72	1,447.72
Charges for Goods and Services:				
Public Works:				
Road Maintenance Contract Charges	50,000.00	50,000.00	8,008.04	(41,991.96)
Other	2,000.00	2,000.00	4,979.02	2,979.02
Miscellaneous Revenue:				
Investment Earnings	500.00	500.00	667.41	167.41
Other	100.00	100.00	381.64	281.64
Total Revenues	2,853,319.00	2,853,319.00	2,951,514.05	98,195.05
Expenditures:				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	3,458,643.00	3,458,643.00	3,121,797.05	336,845.95
Excess of Revenues Over (Under) Expenditures	(605,324.00)	(605,324.00)	(170,283.00)	435,041.00
Other Financing Sources (Uses):				
Transfers In	600,000.00	600,000.00	400,000.00	(200,000.00)
Sale of County Property	1,000.00	1,000.00	2,552.76	1,552.76
Total Other Financing Sources (Uses)	601,000.00	601,000.00	402,552.76	(198,447.24)
Net Change in Fund Balance	(4,324.00)	(4,324.00)	232,269.76	236,593.76
Fund Balance - Beginning	86,618.75	86,618.75	86,618.75	0.00
FUND BALANCE - ENDING	\$ 82,294.75	\$ 82,294.75	\$ 318,888.51	\$ 236,593.76

**SUPPLEMENTARY INFORMATION**  
**YANKTON COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2016**

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 5,512,788.00	\$ 5,512,788.00	\$ 5,447,287.91	\$ (65,500.09)
General Property Taxes--Delinquent	49,995.00	49,995.00	46,846.22	(3,148.78)
Penalties and Interest	2,000.00	2,000.00	12,139.61	10,139.61
Telephone Tax (Outside)	1,200.00	1,200.00	874.97	(325.03)
Mobile Home Tax	3,500.00	3,500.00	145.49	(3,354.51)
Tax Deed Revenue	2,000.00	2,000.00	0.00	(2,000.00)
Licenses and Permits	42,000.00	42,000.00	84,998.00	42,998.00
Intergovernmental Revenue:				
Federal Grants	15,000.00	15,000.00	22,852.00	7,852.00
Federal Shared Revenue	0.00	0.00	339.09	339.09
Federal Payments in Lieu of Taxes	6,600.00	6,600.00	6,058.00	(542.00)
State Grants	7,000.00	7,000.00	16,939.12	9,939.12
State Shared Revenue:				
Bank Franchise	45,000.00	45,000.00	78,369.90	33,369.90
Abused and Neglected Child Defense	13,000.00	13,000.00	13,142.05	142.05
Telecommunications Gross Receipts Tax	125,000.00	125,000.00	104,171.93	(20,828.07)
Motor Vehicle 1/4%	6,000.00	6,000.00	6,240.62	240.62
Liquor Tax Reversion (25%)	0.00	0.00	29,013.68	29,013.68
Other Intergovernmental Revenue	30,500.00	30,500.00	56,971.43	26,471.43
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	33,905.00	33,905.00	58,756.29	24,851.29
Register of Deeds' Fees	225,000.00	225,000.00	218,411.50	(6,588.50)
Legal Services	72,500.00	72,500.00	58,129.18	(14,370.82)
Clerk of Courts Fees	40,000.00	40,000.00	37,112.91	(2,887.09)
Other Fees	4,325.00	4,325.00	1,449.00	(2,876.00)
Public Safety:				
Law Enforcement	156,000.00	156,000.00	155,780.35	(219.65)
Prisoner Care	577,500.00	577,500.00	1,081,575.61	504,075.61
Other	13,000.00	13,000.00	10,321.00	(2,679.00)
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	10,000.00	10,000.00	16,791.08	6,791.08
Health Assistance:				
Ambulance	700,000.00	700,000.00	717,502.45	17,502.45
Women, Infants and Children	22,000.00	22,000.00	18,770.96	(3,229.04)
Mental Health Services	100,000.00	100,000.00	104,068.66	4,068.66
Conservation of Natural Resources	15,500.00	15,500.00	20,833.33	5,333.33
Fines and Forfeits:				
Costs	23,000.00	23,000.00	26,930.80	3,930.80
Forfeits	10,000.00	10,000.00	22,994.00	12,994.00
Miscellaneous Revenue:				
Investment Earnings	10,000.00	10,000.00	9,880.49	(119.51)
Rent	1,000.00	1,000.00	225.00	(775.00)
Contributions and Donations	0.00	0.00	3,125.00	3,125.00
Other	10,000.00	10,000.00	4,879.53	(5,120.47)
Total Revenues	7,885,313.00	7,885,313.00	8,493,927.16	608,614.16
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	174,808.00	174,808.00	156,137.12	18,670.88
Contingency	200,000.00	200,000.00		
Amount Transferred		(200,000.00)		0.00
Elections	65,770.00	74,620.00	74,590.36	29.64
Judicial System	305,000.00	328,790.00	369,552.92	(40,762.92)
Financial Administration:				
Auditor	205,268.00	227,268.00	227,253.43	14.57
Treasurer	274,316.00	274,316.00	262,294.56	12,021.44
Data Processing	115,600.00	115,600.00	86,891.54	28,708.46
Legal Services:				
State's Attorney	412,421.00	412,421.00	395,868.31	16,552.69
Abused and Neglected Child Defense	20,000.00	20,000.00	16,339.76	3,660.24
Other Administration:				
General Government Building	140,490.00	158,490.00	157,692.02	797.98
Director of Equalization	427,557.00	427,557.00	419,401.88	8,155.12
Register of Deeds	231,500.00	231,500.00	201,551.80	29,948.20
Veterans Service Officer	35,210.00	35,210.00	34,228.10	981.90
Predatory Animal	3,130.00	3,130.00	3,128.11	1.89

**SUPPLEMENTARY INFORMATION**  
**YANKTON COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2016**  
**(Continued)**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
Other	288,574.00	288,574.00	281,881.84	6,692.16
Public Safety:				
Law Enforcement:				
Sheriff	1,200,485.00	1,202,792.19	1,112,189.83	90,602.36
County Jail	1,319,156.00	1,355,156.00	1,325,678.84	29,477.16
Coroner	24,850.00	35,750.00	35,539.67	210.33
Juvenile Detention	107,543.00	107,543.00	47,846.52	59,696.48
Protective and Emergency Services:				
Other Protective and Emergency	34,909.00	85,169.00	64,966.67	20,202.33
Public Works:				
Transportation:				
Airport	15,000.00	15,000.00	15,000.00	0.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	192,400.00	192,400.00	42,989.86	149,410.14
Public Welfare	5,000.00	5,000.00	5,000.00	0.00
Food Stamp Distribution	45,000.00	50,000.00	50,000.00	0.00
Other	20,000.00	20,000.00	2,612.00	17,388.00
Health Assistance:				
County Nurse	61,881.00	61,881.00	61,217.76	663.24
Ambulance	1,154,621.00	1,154,621.00	1,069,676.23	84,944.77
Women, Infants and Children	21,255.00	21,255.00	20,568.60	686.40
Mental Health Services:				
Mentally Ill	100,000.00	100,000.00	83,071.67	16,928.33
Mental Health Centers	94,115.00	94,115.00	94,115.00	0.00
Mental Illness Board	60,000.00	64,100.00	64,099.12	0.88
Culture and Recreation:				
Culture:				
Public Library	24,000.00	24,000.00	24,000.00	0.00
Historical Museum	34,000.00	34,000.00	34,000.00	0.00
Other	2,575.00	2,575.00	0.00	2,575.00
Recreation:				
Senior Center	56,665.00	56,665.00	20,874.48	35,790.52
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	161,332.00	161,332.00	152,468.96	8,863.04
Soil Conservation Districts	49,467.00	49,467.00	50,304.90	(837.90)
Weed and Pest Control	144,589.00	144,589.00	121,450.20	23,138.80
Urban and Economic Development:				
Urban Development:				
Planning and Zoning	184,014.00	184,014.00	153,859.63	30,154.37
Economic Development:				
Tourism, Industrial or Recreational Development	42,500.00	42,500.00	40,000.00	2,500.00
Total Expenditures	<u>8,055,001.00</u>	<u>8,036,208.19</u>	<u>7,378,341.69</u>	<u>657,866.50</u>
Excess of Revenues Over (Under) Expenditures	<u>(169,688.00)</u>	<u>(150,895.19)</u>	<u>1,115,585.47</u>	<u>1,266,480.66</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	0.00	0.00	20,000.00	20,000.00
Transfers Out	(1,600,000.00)	(1,600,000.00)	(950,000.00)	650,000.00
Insurance Proceeds	10,000.00	10,000.00	2,307.19	(7,692.81)
Total Other Financing Sources (Uses)	<u>(1,590,000.00)</u>	<u>(1,590,000.00)</u>	<u>(927,692.81)</u>	<u>662,307.19</u>
Net Change in Fund Balance	(1,759,688.00)	(1,740,895.19)	187,892.66	1,928,787.85
Fund Balance - Beginning	<u>4,935,705.66</u>	<u>4,935,705.66</u>	<u>4,935,705.66</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 3,176,017.66</u>	<u>\$ 3,194,810.47</u>	<u>\$ 5,123,598.32</u>	<u>\$ 1,928,787.85</u>

**SUPPLEMENTARY INFORMATION**  
**YANKTON COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS**  
**ROAD AND BRIDGE FUND**  
**For the Year Ended December 31, 2016**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 358,726.00	\$ 358,726.00	\$ 356,290.49	\$ (2,435.51)
General Property Taxes--Delinquent	4,000.00	4,000.00	3,304.69	(695.31)
Penalties and Interest	1,000.00	1,000.00	744.40	(255.60)
Mobile Home Tax	600.00	600.00	21.40	(578.60)
Wheel Tax	500,000.00	500,000.00	467,190.68	(32,809.32)
Tax Deed Revenue	1,000.00	1,000.00	0.00	(1,000.00)
Licenses and Permits	0.00	0.00	450.00	450.00
Intergovernmental Revenue:				
State Grants	0.00	0.00	206,524.50	206,524.50
State Shared Revenue:				
Bank Franchise	1,800.00	1,800.00	2,491.10	691.10
Motor Vehicle Licenses	1,560,000.00	1,560,000.00	1,573,927.17	13,927.17
State Highway Fund (former 10% game)	10,000.00	10,000.00	0.00	(10,000.00)
Prorate License Fees	90,000.00	90,000.00	87,701.20	(2,298.80)
63 3/4% Mobile Home	10,000.00	10,000.00	10,168.74	168.74
Secondary Road Remittances	120,000.00	120,000.00	168,417.14	48,417.14
Motor Fuel Tax	10,000.00	10,000.00	0.00	(10,000.00)
Charges for Goods and Services:				
Public Works:				
Road Maintenance Contract Charges	100,000.00	100,000.00	1,800.00	(98,200.00)
Other	2,000.00	2,000.00	110,204.20	108,204.20
Miscellaneous Revenue:				
Investment Earnings	1,100.00	1,100.00	386.85	(713.15)
Other	500.00	500.00	0.00	(500.00)
Total Revenues	2,770,726.00	2,770,726.00	2,989,622.56	218,896.56
Expenditures:				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	4,299,512.00	4,299,512.00	3,774,667.92	524,844.08
Excess of Revenues Over (Under) Expenditures	(1,528,786.00)	(1,528,786.00)	(785,045.36)	743,740.64
Other Financing Sources (Uses):				
Transfers In	1,500,000.00	1,500,000.00	800,000.00	(700,000.00)
Insurance Proceeds	0.00	0.00	158.97	158.97
Sale of County Property	0.00	0.00	3,598.43	3,598.43
Total Other Financing Sources (Uses)	1,500,000.00	1,500,000.00	803,757.40	(696,242.60)
Net Change in Fund Balance	(28,786.00)	(28,786.00)	18,712.04	47,498.04
Fund Balance - Beginning	67,906.71	67,906.71	67,906.71	0.00
FUND BALANCE - ENDING	\$ 39,120.71	\$ 39,120.71	\$ 86,618.75	\$ 47,498.04

YANKTON COUNTY  
NOTES TO THE SUPPLEMENTARY INFORMATION  
Schedules of Budgetary Comparisons for the General Fund  
and for each major Special Revenue Fund with a legally required budget

Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

**SUPPLEMENTARY INFORMATION**  
**YANKTON COUNTY**  
**SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**

**South Dakota Retirement System**

\*Last 10 Years

	2017	2016	2015	2014
County's proportion of the net pension liability (asset)	0.2291349%	0.2349506%	0.2192883%	0.2132605%
County's proportionate share of net pension liability (asset)	\$ (20,794)	\$ 793,640	\$ (930,064)	\$ (1,536,455)
County's covered-employee payroll	\$ 4,218,936	\$ 4,036,687	\$ 3,619,040	\$ 3,365,158
County's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	-0.49%	19.66%	-25.70%	-45.66%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.10%	96.89%	104.10%	107.30%

\* The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

YANKTON COUNTY  
NOTES TO THE SUPPLEMENTARY INFORMATION  
Schedule of the Proportionate Share of the Net Pension Liability (Asset)

**Changes of benefit terms:**

No significant changes.

**Changes of assumptions:**

No significant changes.



**SUPPLEMENTARY INFORMATION  
YANKTON COUNTY  
SCHEDULE OF CHANGES IN LONG-TERM DEBT  
For the Two Years Ended December 31, 2017**

<u>Indebtedness</u>	<u>Long-Term Debt January 1, 2016</u>	<u>Add New Debt</u>	<u>Less Debt Retired</u>	<u>Long-Term Debt December 31, 2017</u>
<b>Governmental Long-Term Debt:</b>				
Bonds Payable	\$ 9,735,000.00	\$	\$ (5,540,000.00)	\$ 4,195,000.00
Other Long-Term Debt Payable		6,000,000.00		6,000,000.00
<b>Total</b>	<u>\$ 9,735,000.00</u>	<u>\$ 6,000,000.00</u>	<u>\$ (5,540,000.00)</u>	<u>\$ 10,195,000.00</u>

Note 1 - Long-Term Debt:

Debt payable at December 31, 2017 is comprised of the following:

General Obligation Bonds:

General Obligation Crossover Advance Refunding Bonds-Series 2015, 1.15% to 3.00% interest. Final maturity date of December 1, 2025. Bond Payments are made from the Public Safety Center Debt Service Fund.	\$ 4,195,000.00
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Other Long-Term Debt Payable-Yankton Area Rail Park Loan:

Loan between Yankton County and the State of South Dakota, 1% interest. Loan payments are made from the Napa Junction TIF Debt Service Fund in the amount of \$334,350 per year for 10 years with a balloon payment of \$3,128,895.00 plus any accrued interest after the final annual payment has been made.	\$ 6,000,000.00
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